

PROPOSED
CHARTER AMENDMENTS

TO BE SUBMITTED

NOVEMBER 5, 1918

**ISSUED IN ACCORDANCE WITH SECTION 9, CHAPTER III,
ARTICLE XI OF THE CHARTER OF THE CITY
AND COUNTY OF SAN FRANCISCO**

Issued by Order of the

BOARD OF ELECTION COMMISSIONERS



ATTEST:

A large, stylized handwritten signature in black ink, appearing to read "J. J. Kennedy".

**Registrar of Voters and Secretary of the Board of
Election Commissioners.**

PROPOSED CHARTER AMENDMENTS

TO BE SUBMITTED NOVEMBER 5, 1918

CHARTER AMENDMENT NO. 26.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new article thereto designated as Article XIV-B relating to the creation of a fund for the relief of dependents of soldiers, sailors and marines.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That a new article to be known as Article XIV-B is hereby added to read as follows:

ARTICLE XIV-B.

Section 1. There is hereby created a fund to be known as the "Fund for the relief of dependents of the soldiers, sailors and marines now or hereafter serving in the Army or Navy of the United States in the war now being waged by the United States"; such fund to be expended in the manner and for the purposes hereinafter set forth.

Section 2. The Board of Supervisors shall, for the ensuing three years, annually levy a tax on all property in the City and County not exempt from taxation of not less than two cents nor more than four cents on each one hundred dollars assessed valuation of said property, which money when collected shall be deposited with the Treasurer to the credit of said fund.

Section 3. The Mayor shall appoint a Commission to serve at his pleasure to consist of five members each of whom, at the time of appointment, must be a resident of the City and County and shall have been such resident at least five years prior thereto. None of said Commissioners shall receive any compensation.

Section 4. The Commissioners shall organize by electing one of their number President, who shall serve for one year or until a successor is

elected, and a majority of the members shall constitute a quorum for the transaction of business.

The Commission shall establish rules and regulations for the expenditure of the fund hereby created; for its government; for the performance of its duties and for the conduct of its employees, and shall require bonds from said employees in such amount as the Commission may determine.

The Commission may employ, with the approval of the Mayor, such assistants as may be necessary, in its judgment, to properly carry out the purposes of this article and fix their compensation.

Section 5. The Commission shall have exclusive control, management and disbursement of the fund hereby created and may receive donations thereto, and shall deposit same in the Treasury to the credit of said fund.

Section 6. The Commission is hereby authorized and empowered to receive applications for relief by or on behalf of any dependent of any soldier or sailor or marine now or hereafter serving in the Army or Navy of the United States in the war now being waged by the United States, and after an investigation of the same, in the event that the Commission is satisfied that said application is a worthy one, to draw its warrant on the Treasury for such sum as the Commission may deem proper.

Section 7. No relief shall be given to any person who is not a resident of the City and County and a dependent of a soldier or sailor or marine in the service of the United States, who, before entering such service, was a resident of the City and County of San Francisco.

Section 8. The Commission shall on or before the 15th day of January of each year render to the Board of Supervisors a report of its transactions and the Mayor may require a report from the Commission at any time.

Section 9. The Board of Supervisors shall furnish the Commission with suitable offices; the expenses of the Commission, including all salaries paid by it, shall be a charge against said fund and paid therefrom.

CHARTER AMENDMENT NO. 27.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Article XII. designated as Section 17, relating to an alternative method for the acquisition of any public utility or the whole or any part of the property devoted to such public utility and for the payment therefor.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the

general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County by adding a new section to Article XII of said Charter to be known as Section 17 and to read as follows:

Section 17. The method of procedure in this article provided for the acquisition of any public utility or of the whole or any part of the property devoted to such utility, and for the payment therefor, including providing the means for such payment, shall not be deemed exclusive, but the Board of Supervisors by an affirmative vote of not less than two-thirds of the members thereof, may adopt an ordinance which may from time to time be revised or amended, providing a method of procedure for such acquisition and payment; and in such ordinance, if said Board deems it expedient, provision may be made for the payment for such public utility or the property thereof, in whole or in part, out of its earnings or revenue.

No acquisition of any public utility or any of its property under the provisions of this section shall be consummated or become effective until and unless the proposed acquisition and the terms and conditions thereof shall have been submitted by the Board of Supervisors to the electors of the City and County in the manner provided in Chapter IV of Article XI of the Charter; and shall have been approved by the affirmative votes of a majority of the electors voting thereon; provided further that such acquisition shall be approved by two-thirds of the qualified electors voting at such election, in the event that such acquisition shall involve the incurring of an indebtedness or liability exceeding in any year the income and revenue provided for such year, as specified in Section 18 of Article XI of the Constitution of the State of California.

CHARTER AMENDMENT NO. 28.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Article XVI to be designated as Section 43, relating to pensions of any officer or member of the Fire Department serving in United States military or naval forces.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of the City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That Article XVI of said Charter is hereby amended by adding a new section thereto to be known as Section 43 and to read as follows:

"Section 43. Absence of any officer or member of the Police or Fire

Departments of the City and County of San Francisco from service in either of said departments caused by reason of the service of such officer or member in the military or naval forces of the United States in any war in which the United States is now or may become engaged, shall not be deemed to be such an absence from service in either of said departments as shall break the continuity of service required of such officer or member to entitle him to a pension as provided in this Charter, but the period of such absence in such military or naval service shall not be deemed service in either of said departments."

CHARTER AMENDMENT NO. 29.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Article XIII to be designated as Section 21, relating to leave of absence of persons in United States military or naval service.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of the City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That a new section is hereby added to Article XIII to be known as Section 21 and to read as follows:

Section 21. Persons who have been mustered into the Army or Navy of the United States since April 6, 1917, after having acquired standing on a register of candidates in accordance with the provisions of this article shall be granted a leave of absence in accordance with the following provisions:

1. If such person has been appointed to a permanent position he shall be entitled to resume such position upon the expiration of his leave. This provision includes appointments on probation. If any rights accrue to an appointee by reason of seniority, the term of service in the Army and Navy shall be reckoned a part of his service under the City and County.

2. Candidates not under appointment shall retain their places upon the register of eligibles and upon presenting an honorable discharge from the Army or Navy shall be preferred for appointment, in the order of standing upon such register at the time of enlistment, before candidates securing standing through examination held subsequent to the enlistment of such candidate.

Leave of absence granted hereunder shall be for the terms of service in the Army and Navy, and for such time thereafter as may be provided by the rules of the Civil Service Commission; but all such leave

of absence shall expire two years after the proclamation of the President of peace between the United States and the German Empire. Leave of absence granted under this section may be cancelled by the Civil Service Commission on filing of certificate of honorable discharge from the Army and Navy of the United States.

CHARTER AMENDMENT NO. 30.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Article XIII to be known as Section 2-A relating to the standardization of salaries.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

That a new section is hereby added to Article XIII to be known as Section 2-A and to read as follows:

Section 2-A. The Civil Service Commission, in the interest of economy, efficiency and equality in the public service, shall in its discretion, on the concurring votes of the three Commissioners, have and exercise the following additional powers:

1. To fix and standardize the salaries, wages or compensation of all deputies, assistants, clerks and employes of every class or description now subject to the provisions of this Article or that may be hereafter included hereunder, whether such positions now exist or are hereafter created, or whether such salaries, wages or compensation are fixed by the provisions of this Charter or otherwise. Such standardization shall be based on the importance of the duties of the position, efficiency and length of service of the employe.

2. To abolish unnecessary positions in any office or department subject to the provisions of this Article, where an investigation shows that the work for which the position was created has been completed or that the position can be consolidated with some other; provided, that when such positions are abolished or consolidated the appointees affected shall be placed by the Civil Service Commission upon a reserve list and shall thereafter be preferred for re-instatement or re-appointment in the same or similar class and grade of position in the same or any other department, but such eligibility for re-instatement, or re-appointment shall cease after a period of two years unless otherwise ordered by the Commission.

3. When efficiency and economy in the public service would be promoted thereby, to make the assignment of employes of one department to temporary service in another department and their compensation shall, upon order of the Civil Service Commission, be paid from the same appropriation as theretofore; and to make permanent or temporary transfer of employes to positions covering similar duties and compensation.

The purpose of this Section is that like salaries shall be paid for like duties and that zeal and fidelity shall be rewarded.

Any subdivision, section, chapter or article of this Charter or any provision thereof in so far as it conflicts with the provisions of this Section is hereby repealed.

CHARTER AMENDMENT NO. 31.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 19, Chapter II of Article XI, relating to method of counting votes at elections.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

That Section 19 of Chapter II of Article XI is hereby amended to read as follows:

Section 19. (a). The ballots cast at any given precinct shall not be counted at the polling place, but as soon as the polls are closed, the precinct election officers shall not open the ballot box except as may be necessary to close the mouth of the box, and see that the ballot box is correctly locked again without any ballot being removed or added and seal the same and separately seal the key in the manner provided by printed instructions from the Registrar of Voters, and as soon as said election officers have certified, signed and sealed the other packages or envelopes as required by law, such ballot box and key and packages shall be sent by not less than two of said precinct election officers to the office of the Registrar of Voters and there delivered to the Registrar, and until so delivered it shall be unlawful for such officers so conveying the same to allow any other person or persons to have possession of said ballot box or key or packages. Such officers shall proceed as continuously as possible to the office of the Registrar of Voters. Immediately upon the delivery of such ballot box to the Registrar of Voters or his deputy, said Registrar shall cause each such box to be plainly labeled with the correct number of the precinct in which such ballots

were cast. The Registrar of Voters shall in such manner as he shall deem best calculated to provide competent persons, select and provide as many persons as he may deem necessary for the counting, tallying and certifying of returns of the vote cast in each precinct, and such persons shall have the qualifications required for election officers at State elections, save that all persons who are employed in the Department of Elections, or who report for service from the Civil Service of the City and County, shall, if not a candidate at such election, be qualified, save that none of the persons so selected need reside in a particular precinct. The persons so selected and provided shall be segregated by the Registrar of Voters or his deputies into counting boards respectively to consist of three persons each, and each such selected counting board shall proceed to count and tally such ballots by precincts separately under the direction of the Registrar of Voters or his deputies or such superintendents as the Registrar of Voters may direct, in the same manner provided by law for counting, tallying and certifying ballots at State elections except as herein otherwise provided. The form of tally sheets shall be provided and determined by the Registrar of Voters, and there shall be a certificate at the end thereof to the effect that the foregoing is the correct result of the election in such precinct, and such certificate shall be signed by the three persons who completed such tally list and return. The Registrar of Voters or any deputy empowered by him by writing may excuse or dismiss any person from any such counting board at pleasure and enforce such order and substitute any person so provided by the Registrar of Voters in the place of any person so excused, dismissed, or who absents himself from said counting board. Any person acting on any such counting board who shall refuse to obey any lawful order of the Registrar or his deputy shall be guilty of a misdemeanor. The tally sheets shall be in duplicate, kept by two clerks, and one copy upon the completion thereof shall be sealed and signed across the flap in the manner provided by the laws of the State of California for sealing tally lists where votes are counted at the precinct, and the other tally list shall remain open for inspection in the office of the Registrar of Voters. The returns so sealed shall be securely kept by the Registrar until produced before the Board of Election Commissioners for official canvass in the manner provided by law.

The Registrar of Voters shall fix the compensation to be paid to each member of such respective counting boards for counting, tallying, completing and certifying such votes and returns, which compensation shall not exceed five cents to each member of such board respectively for each ballot so counted, tallied, completed and certified, and such claims and demands when certified by the Registrar or his deputy and presented to the Board of Election Commissioners shall be allowed in open

session, and the Auditor shall audit and the Treasurer pay such claims out of the general fund. Except as herein otherwise provided, the provisions of the laws of the State of California applicable to State elections or State election officers, and such laws relating to the official canvass and declaration of the result of State election returns shall apply to the counting, tallying, certifying, sealing, custody and official canvass of the ballots and returns counted and returned under the provisions of this Chapter. If there shall not be room enough in the Department of Elections for the counting of said votes, the Registrar of Voters may cause such counting to proceed in any place under the control of the City and County which may be obtained by him for such purpose, provided, that a notice of the location of such place be conspicuously displayed in the Department of Elections. Said votes shall be counted in a place open to the public, and the boards counting the same shall enter the total number thereof on the tally sheets provided therefor. They then shall count and enter the number of the first, second and third choice votes for each candidate on said tally sheet and make returns thereof to the Board of Election Commissioners as herein required. The canvass must be public, in the presence of bystanders and must be continuous, without adjournment, until completed and the result thereof is declared. Any candidate shall be entitled to a representative among the bystanders.

The provisions of this Chapter relating to counting the ballots shall not apply to a special municipal election at which a proposition or propositions, or question or questions, only is, or are, voted upon; but the ballots at all such special elections shall be counted at the respective polling places and returned by the precinct election boards under the laws applicable to such elections.

(b) If a ballot contain more than one vote for the same candidate, only the one of such votes highest in rank shall be counted. If a ballot contain either first or second or third choice votes for any office in excess of the number of places to be filled for such office no vote for that office in the column showing such excess shall be counted.

(c) Paragraph (b) of this section shall be printed conspicuously on the tally sheet.

(d) Candidates receiving a majority of the first choice votes for any office shall be elected. If the full number of candidates to be elected do not receive such a majority of the first choice votes for such office, a canvass shall then be made of the second choice votes received by those candidates for said office who are not elected by first choice votes; said second choice votes shall be added to the first choice votes received by such candidates and candidates who by such addition shall receive a majority shall be elected.

(e) If by the count of either first choice votes or first and second choice votes, as above provided, more candidates than there are offices to be filled shall receive a majority, the candidate or candidates equal in number to the number of offices to be filled having the highest vote shall be elected.

(f) If the full number of candidates to be elected do not receive a majority by adding first and second choice votes, as above directed, a canvass shall then be made of the third choice votes received by those candidates for said office who are not elected, either by first choice votes or by adding first and second choice votes. Said third choice votes shall be added to the first and second choice votes received by such candidates, and the candidates, equal in number to the number of offices remaining to be filled, who receive the highest number of votes by said addition shall be elected.

(g) The above subdivisions (d), (e) and (f) shall be applied and carried out in the making of the official canvass and the declaration of the official result.

CHARTER AMENDMENT NO. 32.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending subdivision 15 of Section 1 of Chapter II of Article II, relating to the power to impose license taxes.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That subdivision 15 of Section 1 of Chapter II of Article II is hereby amended to read as follows:

15. To impose license taxes for purposes of regulation and revenue and provide for the collection thereof.

CHARTER AMENDMENT NO. 33.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of the said City and County by adding a new subdivision to Section 1 of Chapter III of Article VIII relating to permits for pawn-brokers, peddlers and similar callings.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of the said City and County

at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter by adding a new subdivision to Section 1 of Chapter III of Article VIII to be known as subdivision 9, and to read as follows:

9. To grant or refuse to grant permits to any person engaged or desiring to engage in business as a pawnbroker, peddler, junk-shop keeper, dealer in second-hand merchandise, auctioneer and intelligence office keeper, and such other characters of business or callings as may hereafter be required by ordinance enacted by the Board of Supervisors to obtain permits from this Board, and to revoke any such permit where it shall appear to the Board that the business or calling of the person to whom such permit was granted is conducted in a disorderly or improper manner, or that the place where such business is being conducted or maintained is not a proper or suitable place in which to conduct or maintain such business or calling. Before granting any such permit or revoking a permit already granted, the applicant or person holding such permit shall be entitled to be heard before said Board in person or by counsel. Such permits shall distinctly state the name of the person to whom the same is given, the character of business or calling to be conducted and a description or designation of the premises where such business is to be so conducted. Such permits shall at all times be subject to inspection by any member of the Department. Complaints to revoke permits granted by the Board must be in writing, signed by the person making the same and filed with the Secretary of the Board; and a copy thereof certified by the Secretary must be served upon the person holding such permit, who shall be given reasonable notice of the time set for the hearing of the complaint.

CHARTER AMENDMENT NO. 34.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 1, Chapter II, Article II of said Charter by adding thereto a new subdivision to be known and designated as Subdivision 43-A, relating to the acceptance of the devise and bequest of Ignatz Steinhart, deceased, of the sum of \$250,000 for the erection and completion of an Aquarium.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That Section 1, Chapter II, Article II, is hereby amended by adding

thereto a subdivision to be known as Subdivision 43-A and to read as follows:

Subdivision 43-A. The devise and bequest of Ignatz Steinhart, deceased, of the sum of \$250,000 for the erection and completion of an Aquarium to be located in Golden Gate Park in the City and County of San Francisco for the use and enjoyment of the people of the City and County of San Francisco, the management, superintendence and operation of which is to be in charge and under the direction of the California Academy of Sciences of San Francisco, is hereby accepted, said devise and bequest being as follows:

"It being my earnest desire, to provide the citizens of San Francisco with an Aquarium to be erected in the Golden Gate Park of said City, and to be called the 'Steinhart Aquarium'; and provided such an Aquarium has not heretofore been constructed or placed in operation by me or any other party or parties, I hereby give, devise and bequeath to the California Academy of Sciences of San Francisco, the sum of (\$250,000) two hundred and fifty thousand dollars, for the erection and completion of an Aquarium to be located in the Golden Gate Park of said City of San Francisco, and adjacent or adjoining to the new buildings and museum of said Academy of Sciences in said Park and

Subject to the following conditions:

I. Said Aquarium as aforementioned, to be called the Steinhart Aquarium, and a bronze bust or statue of my brother Sigmund Steinhart, now deceased, but joint donor with me, to be erected and displayed in some convenient place in said Aquarium building.

II. The location, plans and specifications as also of the appurtenances and installations therein, to be submitted to my executors and to be approved by same.

III. The final cost of said Aquarium not to exceed to my estate the sum of \$250,000 aforementioned, to be certified to by the original officials of said Academy of Sciences and the architect selected for the construction of said Aquarium.

IV. The management, superintendence and operation of said Aquarium to be in charge and under the direction of said Academy of Sciences; and I expect that the necessary funds for the maintenance and operation of said Aquarium will be furnished by the City of San Francisco for the benefit of the inhabitants thereof or others, who may enjoy said Aquarium or derive knowledge and information therefrom.

In case, however, during my lifetime an Aquarium should have been erected and exist in said Golden Gate Park, then said bequest of \$250,000 is to be null and void and hereby cancelled.

And in lieu thereof, I hereby give, devise and bequeath to said Academy of Sciences the sum of (\$150,000) one hundred and fifty thousand dol-

lars, for the enlargement and extension of the Aquarium then existing. I would suggest that a Terrarium and Exhibit of Insects be installed in said enlarged Aquarium. Location plans and specifications for the latter, are likewise to be approved by my executors, and conditions and clauses I to IV heretofore mentioned, should as far as feasible and practicable apply to said bequest of \$150,000 for said enlargement and extension of said Aquarium."

The Board of Supervisors is hereby empowered to pass any ordinance necessary to carry into full force and effect the terms, conditions and provisions of said devise and bequest, to accept any further gifts of money, properties or buildings for the extension or support of said Steinhart Aquarium, under the management, superintendence and operation of the California Academy of Sciences of San Francisco and to authorize the expenditure of such sum of money as shall be appropriated from the General Fund of the City and County of San Francisco under the provisions of Subdivision 43, Section 1, Chapter II, Article II of the Charter through the California Academy of Sciences of San Francisco for the support and maintenance of said Steinhart Aquarium under such regulations as said Board of Supervisors may prescribe by Ordinance.

CHARTER AMENDMENT NO. 35.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Chapter II, Article II, designated as Section 12, relating to the establishment of markets, abattoirs, and other utilities.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That Chapter II of Article II is hereby amended by adding a new section thereto to be known as Section 12 and to read as follows:

Section 12. In addition to the powers now held by it or that may be hereafter granted to it under the constitution and laws of the State, the City and County of San Francisco shall have the right and power:

To provide, by purchase, lease, condemnation, construction, or otherwise, and to establish, own, equip, maintain, conduct and operate, whether situated within or outside the limits of the City and County, any of the following utilities: Markets, markethouses, retail depots, coal yards, fuel yards, oil stations, pipe lines, reservoirs, cattle yards or pens, abattoirs, cold storage plants, ice plants, elevators, warehouses, loading

and shipping facilities, delivery service, and any and all lands, buildings, structures, machinery, apparatus, appliances, equipment, materials or supplies, necessary or convenient for the operation of such utilities by the City and County. The City and County shall cause any such utility to be operated in one of the following two ways: (1) The City and County may grant the use of parts of the lands, buildings, equipment, facilities and services, owned and established by it, to persons, firms or corporations, desirous of using such property, facilities or services in a business conducted for private profit but of such nature and character as may be prescribed by the Board of Supervisors and not inconsistent with the purposes for which the utility was established. The Board of Supervisors shall prescribe by ordinance the terms and conditions upon which such grants may be made, but no grant shall be made for a period of more than five years, and in the fixing of rentals and charges said board shall estimate same to cover cost of operation by the City and County (if any), including allowance for depreciation of property, plus a fair remuneration to the City and County for the use of the capital invested by it in the said utility, and the setting aside of sufficient funds for the amortization of said invested capital within a reasonable period but not more than twenty-five years, except by and with the approval of the majority of the electors of the City and County voting on a proposition submitted in that behalf. Or (2) the City and County may on its own account operate such utility and supply patrons generally, in which case the Board of Supervisors may regulate the prices of products and services of such utility upon the basis of cost of operation, including depreciation of property, plus a fair remuneration for the use of the capital invested, and sufficient funds to provide for the amortization of said capital, in like manner as hereinabove provided in subdivision (1). If any provision or provisions of this section shall be declared unconstitutional by a court of competent jurisdiction, such provision or provisions shall be deemed to have been adopted to take effect when an amendment to the State constitution shall have been adopted validating such provision or provisions.

CHARTER AMENDMENT NO. 36.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 11 of Chapter II, Article II of said Charter, relating to the sale of certain school lots situated westerly of Arguello Boulevard and the southerly projection thereof.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of the City and County as follows:

That Section 11 of Chapter II, Article II of said Charter is hereby amended to read as follows:

Section 11. Whenever the Board of Education shall by Resolution determine that any of the lots of land located westerly of Arguello Boulevard, formerly First avenue, and the southerly projection thereof, reserved for school purposes by the committee on Outside Lands appointed by the Board of Supervisors under the provisions of Ordinance No. 800, approved by the Mayor and the President of the Board of Supervisors on January 14, 1868, and confirmed by Act of the Legislature and approved March 27, 1868, are inadequate or unsuitable for school purposes or for use as sites for school buildings and that the public interest or necessity demands the sale thereof, said Board may recommend to the Mayor that such sale be made. If the Mayor shall concur in said recommendation he shall report the same to the Board of Supervisors and said Board shall make such sale in the manner provided in Section 9 of this Chapter. The proceeds arising from such sale shall be used exclusively for the purpose of purchasing lands for school purposes or sites for school buildings or for additions to existing sites for school purposes.

CHARTER AMENDMENT NO. 37.

A petition having been filed with the Board of Supervisors of the City and County of San Francisco, State of California, the said Board being the legislative body of said City and County, which petition conforms in all respects to the requirements of Section 8 of Chapter XI of the Constitution of the State of California, petitioning said legislative body to submit to the qualified voters of said City and County the following proposal to amend the Charter of said City and County; now therefore, the Board of Supervisors of the City and County of San Francisco, in compliance with the provisions of the Constitution of the State of California, hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

Amend Section 1, Chapter 1, Article VII, of said Charter so that the same shall read as follows, to-wit:

Section 1. The School Department shall be under the control and management of a Board of Education composed of seven School

Directors, who shall be appointed by the Mayor. They shall serve without compensation. They shall be citizens who are not less than thirty years of age, who have been residents of the City and County for at least five years prior to their appointment, and who have not during such five years been members of the teaching staff or held any salaried positions in any public or private school system or school; it being the purpose of this section that the Board of Education shall represent that part of the community on whose behalf educators are employed. The term of office of the Directors shall be seven years. Those first appointed shall so classify themselves by lot that their terms of office shall expire at the end of one, two, three, four, five, six and seven years, respectively.

Amend Section 2, Chapter 1, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 2. The Board shall organize by electing one of its number President, who shall serve for one year, and until his successor is elected. The Board may employ a Secretary, and other necessary assistants, subject to the provisions of Article XIII of the Charter; but employees of the Board of Education occupying positions in the clerical, mechanical, janitorial and labor services who have held such positions continuously for a period of one year immediately prior to the date of adoption of this amendment shall be deemed to have been appointed to the positions they then hold under the terms of Article XIII of this Charter.

Amend Section 3, Chapter 1, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 3. The Board shall meet at least twice a month and at such other times as it may determine. It shall establish rules for its proceedings; but the concurrent vote of not less than four of its members shall be necessary to transact business. In every instance where a power is exercised under this article by the Board, the vote thereon shall be taken by ayes and noes, and entered in the minutes of the Board. The Board shall keep a record of its proceedings, and such record shall be a public record, under the terms of this Charter and the Political Code of the State of California.

Such committees may be established from time to time as the Board of Education may provide, and their duties shall be those prescribed by the rules of the Board.

Amend Section 1, Chapter 2, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 1. The School Department shall comprise all the Public Schools of the City and County and shall include such elementary, intermediate, high, evening, department, technical, cosmopolitan and normal and other types of schools as the Board of Education may determine.

The Board shall fix qualifications for admission to schools not inconsistent with State law.

Amend Section 2, Chapter 2, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 2. Adults shall be entitled to free instruction in the evening schools and in such other schools as may be established for their accommodation; but no child under fourteen years of age shall be admitted to such schools.

Amend subdivision 4 of Section 1, Chapter 3, Article VII of said Charter, so that the same shall read as follows, to wit:

4. (a) To establish and enforce rules for its own government and for the government of the School Department and of all persons employed therein and for carrying into effect the school system. Such rules may be changed or amended from time to time, upon due notice. Rules and amendments thereto shall forthwith be printed for distribution. All rules shall be uniform in their application.

(b) To remedy truancy; and to compel the attendance at school of children in accordance with the regulations of State law, and the rules of the Board of Education.

Amend subdivision 7 of Section 1 of Chapter 3, of Article VII of said Charter, so that the same shall read as follows, to wit:

7. To adopt as the School Census of the City and County of San Francisco the census of persons of school age prepared by the Registrar of Voters in accordance with Section 6, Chapter 1, Article XI of this Charter.

Amend subdivision 10 of Section 1, Chapter 3, Article VII, of said Charter so that the same shall read as follows, to wit:

10. To provide by its rules for the manner in which the salary roll of the School Department shall be made up by the Secretary. The salary roll for each school shall be verified by the signature of the principal of such school and the Superintendent of Schools. The department salary roll shall be presented by the Superintendent of Schools to the Board of Education for its approval, and, if approved by the vote of the majority of the Board, shall be signed by the President or acting President of the Board, and by the Secretary, and immediately transmitted to the Auditor and in no case shall it be transmitted later than the third day of every month. The Board of Education shall transmit to the Auditor with its salary roll a warrant upon the Treasurer, for approval by the Auditor, for each individual named therein. Warrants so approved shall be delivered to the Board of Education and distributed to the persons named thereon by the principals of the respective schools and a copy of the payroll signed by such persons returned to the Auditor by the Board of Education as evidence of the receipt

thereof. All other demands if approved by a vote of the Board shall be signed by the President or acting President thereof, and transmitted to the Auditor for approval. If approved, the Auditor shall thereupon issue his warrant upon the Treasurer to the person, firm or corporation named therein for the approved amount.

Amend subdivision 11 of Section 1, Chapter 3, Article VII, of said Charter, so that the same shall read as follows, to wit:

11. To lease to the highest responsible bidder, for the benefit of the School Fund, for a term not exceeding thirty-five years, any real property of the School Department not required for school purposes; but no lease shall be made except after advertisement for bids for at least sixty days in the official newspaper and one other daily newspaper of general circulation, published in the City and County, and by an affirmative vote of at least five members of the Board of Education and approved by an ordinance of the Board of Supervisors, passed by a vote of at least fifteen of its members, and approved by the Mayor; and provided that at the expiration of the term of said lease all buildings and improvements erected shall revert to and become the property of the School Department of the City and County.

Amend Section 2, Chapter 3, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 2. The Board shall annually before the first day of May secure from the Superintendent of Schools a list of supplies estimated to be required by the School Department for the ensuing fiscal year, stating in clear and explicit terms the quantity and kind of articles needed and how and when they should be delivered. The board shall invite proposals for furnishing the same by advertising therefor for at least ten days in the official newspaper.

The provisions of Article II, Chapter 3, of this Charter, in regard to the advertising for proposals, the affidavit and security accompanying the same, the presentation and opening of proposals; the awarding of contracts and the security for the performance thereof, shall, so far as the same can be made applicable, apply to all proposals and contracts made, awarded or entered into for furnishing supplies to the School Department. Any contract made in violation of any provision of this article shall be void.

Amend Section 3, Chapter 3, Article VII of said Charter so that the same shall read as follows, to wit:

Section 3. The Board of Education shall require an annual report from the Superintendent of Schools, and such report when approved shall, together with a report from the Board of Education, be presented to the Mayor and to the Board of Supervisors, and shall be considered a public record.

Amend Section 4, Chapter 3, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 4. The Board shall, between the first and twenty-first days of June of each year, adopt a schedule of salaries for the next ensuing fiscal year for the Superintendent, deputies, teachers, and all other employees of the School Department.

The Board of Education shall fix the salaries of the Superintendent of Schools and of his deputies and of all other employees of the School Department.

Amend Section 1, Chapter 4, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 1. The Superintendent of Schools shall be the executive officer of the Board of Education. He shall be appointed by said Board to serve during its pleasure.

Amend Section 2, Chapter 4, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 2. The Superintendent shall appoint such number of deputy superintendents as may be authorized by the Board of Education. Such appointments of deputy superintendents shall be effective only upon the approval of the Board of Education and shall continue in force during the pleasure of said Board.

Amend Section 3, Chapter 4, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 3. The positions of superintendent and deputy superintendents of schools shall be deemed to require expert or technical training, and shall not be subject to any provisions of this Charter prescribing residence qualifications for officers or appointees; provided, however, that during their incumbency appointees to such positions shall actually reside in San Francisco, and in case any such appointee fails so to do, his appointment shall be forthwith revoked by the Board.

Amend Section 4, Chapter 4, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 4. Deputy Superintendents must have had at least five years of successful experience as teachers, but should the enlargement of the scope of the activities of the School Department render the appointment of one or more Deputy Superintendents to supervise some special line of educational work advantageous, such appointment may be made regardless of previous teaching experience, by an affirmative vote of at least five members of the Board of Education, but the appointee must have had five years' practical experience in the line of work which he will be called upon to supervise.

Amend subdivision 6 of Section 5, Chapter 4, Article VII, of said Charter, so that the same shall read as follows, to wit:

6. To report to the Board once a month upon the standing and efficiency of all schools.

Amend Section 6, Chapter 4, Article VII, of said Charter so that the same shall read as follows, to wit:

Section 6—1. The Superintendent of Schools shall be ex-officio member and Secretary of the City Boards of Examination which shall be appointed by the Board of Education to examine applicants for positions under the School Department.

2. The Board of Education shall fix by its rules, standards of proficiency for holding positions under the School Department, the qualifications entitling applicants to submit themselves for examination, the condition, and the time in which applicants may register for admission to examinations, and the types of tests, written or oral, to which applicants shall be submitted for the respective types of schools in the School Department, or for such special subjects as may be authorized by the Board of Education.

3. Candidates who successfully pass such examination shall be placed, in the order of their relative excellence, on a list of eligibles prepared by the Board of Education for the respective types of schools or for special subjects and shall receive a City Certificate which shall be valid for such period as may be prescribed by the Board of Education and which may be renewed in such manner as the rules of the Board of Education may prescribe.

4. Appointments shall only be made by the Board of Education, on the recommendation of the Superintendent of Schools and in the order of relative standing as reported by a board of examiners. Appointments shall be made for a probationary term of one year and at the expiration thereof may be renewed for the same period. At the end of the second year the Superintendent of Schools shall make to the Board of Education such recommendation as he desires upon the further employment of such probationer, and if such recommendation is favorable the Board of Education shall elect such probationer to a permanent position; otherwise the employment of such probationer shall cease.

5. The Superintendent of Schools shall for immoral or unprofessional conduct, profanity, intemperance, or evident unfitness for teaching, recommend to the Board of Education the revocation of any certificates previously granted by the Board.

Add a new section to Chapter 4, Article VII, of said Charter, which said new section shall be known as Section 7 and shall read as follows, to wit:

Section 7. Appointment, promotion, and transfer of teachers, as authorized in Section 1, Subdivision 2, Chapter 3, of this Article, shall be made upon the recommendation of the Superintendent of Schools, and not otherwise.

Add a new section to Chapter 1, Article XI, of said Charter, which said new section shall be known as Section 6 and shall read as follows, to wit:

Section 6. When the Registrar registers the electors in the manner provided by law, he shall at the same time make a detailed enumeration or census of all persons of school age in the City and County. Such census shall be compiled as early as practicable and the Registrar shall file a copy thereof, under oath, with the Board of Education, and with the Board of Supervisors. The Supervisors shall provide for the necessary expenses of such census.

The foregoing amendment shall become effective January 1, 1920.

CHARTER AMENDMENT NO. 38.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 10 of Chapter I of Article III of the Charter relating to authorization of payments by Auditor.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

That Section 10 of Chapter I of Article III is hereby amended to read as follows:

Section 10. No contracts made, the expense of whose execution is not provided by law or ordinance to be paid by assessments upon the property benefited, shall be binding or of any force, unless the Auditor shall indorse thereon his certificate that there remains unexpended and unapplied, as herein provided, a balance of the appropriation or fund applicable thereto, sufficient to pay the estimated expense of executing such contract, as certified by the Board or officer making the same; provided, that where the expense of executing such contract is to be paid entirely from the proceeds of bond issues, the requirements of this section may be satisfied through an indorsement by the Auditor that a sufficient number of bonds have been set aside to be sold as payments under the contract fall due, and from the proceeds of which sale the estimated expense of executing such contract may be paid, as certified by the board or officer making the same. This requirement shall not apply to work done, or supplies furnished, involving the expenditure of less than two hundred and fifty dollars, unless the same is required by law to be done by contract at public letting. The Auditor shall make such indorsement upon every such contract so presented to him, if there remains unapplied and unexpended such amount of money or

bonds so specified by the officer making the contract, and thereafter shall hold and retain such amount of money or bonds for the purpose of paying the expense incurred until the contract shall be fully performed. If bonds are withheld, arrangements shall be made prior to the Auditor's indorsement for the sale of such bonds in such amounts and at such periods of time as will enable the Treasurer to make payments in cash under such contract as such payments fall due and are approved. The Auditor shall furnish weekly to the head of each department a statement of the unexpended balances of the appropriation or bonds set aside for his department.

CHARTER AMENDMENT NO. 39.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Chapter II of Article IV to be known as Section 9, relating to payments by authorized agent.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of the City and County as follows:

That a new section is hereby added to Chapter II of Article IV to be known as Section 9 and to read as follows:

Section 9. The Supervisors may by ordinance authorize and provide for the payment through the agency of any regularly licensed bank in the State of California of wages, salaries or compensation due to any person or persons engaged on public work of the City and County outside of the limits thereof. In such cases, payrolls covering such wages, salaries or compensation must be first approved by the board or officer in charge of such outside work and forwarded to the Auditor for his audit and approval. After approving the same he shall, if so directed by such ordinance, draw his warrant for the gross amount of said payroll as approved in favor of such bank, and the Treasurer shall upon receipt of such warrant pay the amount thereof over to said bank for distribution to the persons entitled to the same in such manner as may by said ordinance be provided.

CHARTER AMENDMENT NO. 40.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending subdivision 8 of Section 9 of Chapter I of Article VI, relating to certain matters of which the Board of Public Works shall have charge, superintendence and control.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

That subdivision 8 of Section 9 of Chapter I of Article VI is hereby amended to read as follows:

8. Of the construction, maintenance and operation of any and all public utilities, owned, controlled or operated by the City and County, or which may hereafter be so constructed, owned, controlled or operated. Full authority is vested in the Board of Public Works to carry out the powers granted in this paragraph, and it may, in accordance with such ordinances as the Supervisors may enact, contract for work to be performed, or materials or equipment to be furnished, or for expert, technical or professional services to be rendered, wherever such work, services, materials or equipment are certified by the City Engineer to be necessary in connection with the construction, maintenance or operation of such utilities.

CHARTER AMENDMENT NO. 41.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Article XII to be designated Section 10b relating to sale of bonds for less than par.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of the City and County as follows:

That a new section is hereby added to Article XII to be known as Section 10b and to read as follows:

Section 10b. The Board of Supervisors is hereby authorized to sell all bonds heretofore authorized as provided in this Charter and remaining unsold, below the par or face value thereof, such price, however, not to be less than that which will net the purchaser five and one-half per cent interest per annum according to the standard table of bond values.

CHARTER AMENDMENT NO. 42.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 9 of Article XII, relating to increase of limit of bonded indebtedness.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of the City and County as follows:

That Section 9 of Article XII is hereby amended to read as follows:

Section 9. Except as herein provided, no indebtedness shall be incurred for the acquisition, construction or completion of any public utility or utilities under the provisions of this article, which together with the existing bonded indebtedness of the City and County shall exceed at any one time ten per cent of the assessed value of all real and personal property in the City and County, provided, however, that any bonded indebtedness that may have been heretofore or that may be hereafter incurred for the acquisition, construction or completion of any earning public utility or utilities, shall be exclusive of the bonded indebtedness of the City and County limited by this section.

Street railways, water works, and works for the generation, transmission and distribution of electric current for power and lighting purposes, are hereby declared to be earning public utilities.

CHARTER AMENDMENT NO. 43.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 2 of Article XIV A, relating to the term of office of the Playground Commissioners.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco, at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That Section 2 of Article XIV A is hereby amended to read as follows:

Section 2. The Commissioners shall be seven in number, five of whom shall be appointed by the Mayor for a term of four years. Three of the members appointed by the Mayor shall be men and two of them shall be women. They shall so classify themselves by lot that one of them shall go out of office at the end of one year, one at the end of two years, one at the end of three years, and two at the end of four

years. The President of the Board of Education shall be ex-officio the sixth member of the Commission and either the President of the Park Commissioners or the Superintendent of Golden Gate Park, as the Commissioners in writing shall so appoint, shall be ex-officio the seventh member. The Park Commissioners may at any time by resolution served on the Playground Commissioners, change their ex-officio member of said Commission, provided said ex-officio member be always either their president or said Superintendent. None of the said Commissioners shall receive any compensation for his or her services.

CHARTER AMENDMENT NO. 44.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new subdivision to Section 11, Article XIII of said Charter to be designated as Subdivision C, relating to employees in the Fire Department.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That a new subdivision to Section 11, Article XIII of said Charter to be known as Subdivision C is hereby added and to read as follows:

Subdivision C. Any person who has served in the position of Gate-man and Hydrant Man in the Fire Department for a period of one year continuously prior to the approval of this amendment and who shall be actually employed in said position at such time is hereby declared to be appointed within the provisions of Article XIII of this Charter to the position to which he may be assigned and shall be entitled to all the benefits of said article thereafter.

CHARTER AMENDMENT NO. 45.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 11 of Article XIII, relating to extension of Civil Service.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco, at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County as follows:

That Section 11 of Article XIII is hereby amended to read as follows:

Section 11, Subdivision A. The provisions of this article shall apply to the following offices and departments of the City and County: The County Clerk, the Assessor, the Tax Collector, the Sheriff, the Auditor, the Recorder, the Treasurer, the Coroner, the Clerks and Stenographers of the Justices' and Police Courts, the Board of Public Works, the Police Department, the Fire Department, the Board of Election Commissioners, the Board of Health, the Department of Electricity, the Board of Supervisors, the Civil Service Commission, the Park Commission, the Playground Commission, and all boards and departments controlling public utilities, but the following deputies, clerks and employees in said offices and departments shall be exempted therefrom: The Chief Deputy of the County Clerk; the Chief Deputy and the Deputy designated as the Cashier of the Assessor; the Chief Deputy and the Cashier of the Tax Collector; two Deputies of the Sheriff designated as the Under-Sheriff and the Attorney; the Deputy Auditor; the Chief Deputy of the Recorder; four employees of the Treasurer designated as the Cashier, the Chief Deputy, one Assistant Deputy designated as a Bond Deputy, and one Clerk; the Chief Deputy and the Autopsy Physician of the Coroner; the City Engineer; the Secretary of the Board of Public Works; the City Architect; the Registrar of the Board of Election Commissioners; the Justices' Clerk; the Chief of Police; the Chief Engineer and Secretary of the Fire Department; the Chief of the Department of Electricity; the Clerk of the Board of Supervisors; the Superintendent, Secretary, Curator of Memorial Museum and Superintendent of Children's Playground of the Park Commissioners; the Superintendent and Secretary of the Playground Commissioners; all physicians appointed by the Board of Health; persons appointed by the Mayor under the authority of this Charter; the Chief Deputy and the head of any Bureau or Department created by this Charter or by ordinance; the Chief Examiner and special examiners appointed by the Civil Service Commission, and persons employed by the Commission to exercise the authority conferred by Section 14 of this article; the Manager or superintending head of each public utility; attorneys and physicians employed to perform duties included in their profession; persons employed by the Board of Supervisors for temporary service in positions requiring high technical skill; persons employed in positions having a confidential relation to the head of the Department in which the employment is held, but not more than one such position shall be established in any Department; persons employed on public works outside the City and County. Any person who has served in any position in any of the offices or departments, included in the provisions of this section, except those exempted therefrom, for a period of one year continuously prior to the approval of this amendment and who shall be actually employed in any of said offices or de-

partments at such time, is hereby declared to be appointed within the provisions of Article XIII of this Charter, to the position to which he may be assigned, and shall be entitled to all the benefits of said article thereafter, provided, however, that this section or any part thereof shall not ratify or confirm the appointment of any person holding a promotional civil service position by temporary appointment.

Subdivision B. The following persons securing standing on the eligible lists in examinations shall be preferred for appointment:

1. Persons employed in the operating service of the Geary Street, Park and Ocean Railroad Company on May 5, 1912, such preference to be solely for employment in the Municipal Railroad Service;

2. Persons employed in the operating service of any public utility acquired by the City who have been so employed for not less than one year; and such persons so employed at the time a public utility is acquired by the City shall continue in their positions.

All officers, courts, boards or heads of departments vested in this Charter with the power to appoint deputies, clerks, stenographers or other employees of any designation whatsoever shall make appointments only in accordance with the provisions of this article and the rules adopted thereunder and any appointment not so made shall be void.

CHARTER AMENDMENT NO. 46.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Chapter VI of Article VIII relating to creation of positions of Police Patrol Drivers and providing pensions therefor.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend said Charter as follows:

That a new section is hereby added to Chapter VI of Article VIII to be known as Section 1½ and to read as follows:

Section 1½. In addition to the Police Force provided for in Section 1 of this Chapter, there shall be not to exceed three Police Patrol Drivers for each Police Company, each of which drivers shall receive an annual salary of not less than \$1464; and said Police Patrol Drivers shall, for the purpose of receiving a pension, be considered a part of the Police Force, and shall be subject to the provisions and entitled to the benefits of Chapter X of Article VIII of the Charter.

CHARTER AMENDMENT NO. 47.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 5 of Chapter IV, Sections 1 and 6 of Chapter V and Section 1 of Chapter VI of Article VIII relating to an increase of the salaries of the uniformed force of the Police Department.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at a general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of said City and County by amending Section 5 of Chapter IV, Sections 1 and 6 of Chapter V and Section I of Chapter VI of Article VIII and to read as follows:

That Section 5 of Chapter IV of Article VIII is hereby amended to read as follows:

Section 5.. The Chief of Police shall detail one or more of the members of the Department to attend constantly on the Police Court and to execute its orders and process. He shall detail at his pleasure members of the Department to act as his Chief Clerk, Assistant Clerks, Prison Keepers and Property Clerk. Said Chief Clerk and said Property Clerk shall each receive an annual salary of two thousand six hundred and forty dollars.

That Sections 1 and 6 of Chapter V of Article VIII are hereby amended to read as follows:

Section 1. Subordinate officers of the Police Department shall consist of Captains, who shall each receive an annual salary of two thousand six hundred and forty dollars; Lieutenants, who shall each receive an annual salary of two thousand one hundred and sixty dollars; Sergeants, who shall each receive an annual salary of one thousand nine hundred and twenty dollars; and Corporals, who shall each receive an annual salary of one thousand eight hundred dollars.

Section 6. The Chief of Police may detail for detective duties such members of the Department as he may select, not to exceed twenty-five. He shall designate a Captain of Police, to act as Captain over the officers so detailed, who shall receive an annual salary of three thousand dollars. Such Captain shall rank as Captain of Detectives, and his duties shall be defined by the Commissioners and by the Chief of Police. The members so detailed shall be known and ranked as Detective Sergeants. Each of said Detective Sergeants shall receive an annual salary of one thousand nine hundred and twenty dollars. They may be removed at any time from such detail by the Chief of Police. Their duties shall be defined by the rules and regulations of the Commissioners, by the orders of the Chief of Police, and by the orders of the Captain of Detectives.

That Section 1 of Chapter VI of Article VIII is hereby amended to read as follows:

Section 1. The police force of the City and County shall not exceed one police officer for each five hundred inhabitants thereof. Police officers shall each receive an annual salary of one thousand seven hundred and four dollars.

CHARTER AMENDMENT NO. 48.

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by adding a new section to Chapter VIII of Article IX to be designated Section 1½ relating to increase of salary of officers and members of the Fire Department.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 5th day of November, 1918, a proposal to amend the Charter of the City and County as follows:

That a new section is hereby added to Chapter VIII of Article IX to be known as Section 1½ and to read as follows:

"Section 1½. The officers, members and employees mentioned in Section 1 of this Chapter, who receive an annual salary of eighteen hundred and sixty dollars or less, shall during the five years commencing July 1, 1919, receive and be paid the sum of twenty dollars per month in addition to the salaries therein specified; provided, further, that the amount of the pension as set forth in Sections 3, 4 and 5 of Chapter VII, Article IX of this Charter, shall be computed and based upon the amount of the salary of each officer, member and employee of the Fire Department in effect before this amendment; the purpose of this amendment being to increase the salary of each officer, member and employee herein mentioned for the period specified herein, but not to increase the pensions mentioned in Sections 3, 4 and 5 of Chapter VI, Article IX over or above the amounts provided before the adoption of this amendment."

**PRESS OF THE
PHILLIPS & VAN ORDEN CO.
SAN FRANCISCO**

SAVE OUR SCHOOLS

VOTE NO ON SCHOOL AMENDMENT No. 37

1. **The schools plunged into evil politics.**

Amendment No. 37 is a direct blow at the rights of the people, for it takes out of their hands the power to elect their own Superintendent of Schools. It places this important office at the mercy of secret influences, to be used by the "Powers that Be," to pay political or other debts. The people will lose their only direct representative in school affairs.

2. **All Citizens deprived of their right to vote.**

Amendment No. 37 disfranchises the voters who have always elected expert educational leaders as Superintendents during more than sixty years past. The women who have but recently been granted the suffrage should not give up their right to vote for an office which is nearer to their homes and firesides than any other. Nor should women use the ballot recently granted them to deprive the men of their right to vote on school affairs.

3. **No qualifications fixed for Superintendent, and no limit to salary.**

Amendment No. 37 permits a political non-expert Board to appoint as Superintendent any person from anywhere, without educational qualifications of any kind, and at any salary this unpaid Board of laymen may see fit to give. All limitations now in the Charter are removed. This appointed Superintendent is to serve "during the pleasure" of this non-expert Board whose will and dictation, if he wishes to hold his position, he must obey in every particular. Under the amendment the Superintendent will simply be a mouthpiece and "rubber-stamp."

4. **Superintendent made the servant of politicians.**

Amendment No. 37 makes the Superintendent the mere servant, and perhaps tool, of a Board of "machine-made" politicians in no way responsible to the people, for this Board will have complete control over the schools and their Superintendent and deputies.

5. **All checks on extravagance removed.**

Amendment No. 37 destroys our present business-like checking system by removing all restrictions on possible extravagance or other irregularities of an unpaid Board, which can dispose every year of over three million dollars of the people's money as it chooses.

6. **Taxpayers' burdens increased. Qualifications of Deputies lowered.**

Amendment No. 37 means increased expense to the taxpayers, because it removes the present wise limitation on the number of Deputy Superintendents and empowers an unpaid appointed Board to appoint at any salary, and without any educational qualifications, as many Deputy Superintendents as they may see fit. This will open the way to the treasury for as many political favorites as this political unpaid Board may desire to reward.

7. **Expensive political patronage will result.**

Amendment No. 37 permits the creation of unnecessary and expensive bureaus whereby the political patronage of an unpaid appointed Board will be increased at the expense of the taxpayers.

8. **Turmoil and scandal will result.**

Amendment No. 37 will cause turmoil and scandal. Witness the sad experiences of the school departments of Chicago, Cleveland, Baltimore, Denver, Los Angeles, Berkeley, Dayton, and many others.

9. **Worthy Educators Insulted.**

Amendment No. 37 offers a gratuitous and wholly undeserved insult

to the countless thousands of worthy men and women who have taught and who now teach or otherwise serve the educational needs of our youth in the public and private schools and colleges of our country, since it disqualifies and debars any person who has been employed in school work in any capacity, from being appointed to the Board, unless such person has been out of school work for five years. Under Amendment No. 37, President Woodrow Wilson, that great schoolmaster, could have been excluded, and Lloyd George, of England, and Clemenceau, of France—who, with our President, constitute the three greatest men in the world's eye to-day—might likewise have been debarred, for they, too, are teachers!

CITIZENS! The surrender by the People of any important office weakens our democracy!

Don't give up your right to vote for your Superintendent of Schools! Keep the schools close to the People! Keep control of your schools!

TEACHERS IN MASS MEETING APPEAL TO THE PEOPLE TO DEFEAT CHARTER AMENDMENT No. 37

Because it is **un-American**, since it practically excludes a poor man from office (Board of Education), since it prescribes onerous duties without pay.

It is **illogical and intolerant**, for it specifically excludes teachers from office (Board of Education), not for any physical, intellectual or moral disqualification, but only because of the honest and necessary work in which they have been employed.

It is **undemocratic**, for it states—

- A. That the Board of Education shall represent **part of the community** (instead of the whole), and
- B. That educators are employed on behalf of part of the community (instead of the whole).

It is **destined to beget irregularity, confusion and graft, for**

(1) It grants the Board of Education power to choose a Superintendent of Schools, but does not require that they be competent to select one.

(2) It allows for the appointment of any number of Deputy Superintendents the Board of Education may choose to appoint.

(3) It gives the Board of Education power to fix the salaries of the Superintendent and this indefinite number of deputies at any figure they may please—it does not even name a maximum.

(4) It makes the Superintendent of Schools the mere puppet of the Board of Education, for "He shall be appointed by said Board and serve during their pleasure."

(5) It does not demand expert or technical training in the Superintendent, it merely provides that he shall be deemed or supposed to have it.

(6) It removes the present judicious system of checks and balances, and leaves a Board of Education, serving without pay, to disburse annually without question more than \$3,000,000 of the people's money.

It is **reactionary**, for whereas the tendency of advanced thought is to return power to the people (witness the Direct Primary, the Initiative and Referendum, the popular election of United States Senators); the effect of this amendment is to take it from them.

It is **politically vicious**, for it is wholly within possibility, even well within probability, that it may complicate the political situation intolerably, since the position of Superintendent of Schools might under this amendment become the juiciest plum within the reach of grasping politicians.

ON CHARTER AMENDMENT NO. 37 VOTE NO.

TEACHERS' ASSOCIATION OF SAN FRANCISCO,
A. ALTMANN, President. FRANCES A. C. MOONEY, Secretary.

Sup't Roncovieri Says: VOTE NO

AMENDMENT No. 37

PROVIDING FOR THE REORGANIZATION AND CONDUCT OF THE SCHOOL DEPARTMENT

THE NATURE OF THE AMENDMENT.

This is an initiative petition presented to the people of San Francisco through the signatures of 38,000 voters of the City and County.

This amendment is proposed with the purpose of providing **BETTER SCHOOLS FOR THE CHILDREN** of San Francisco.

The vital defects in the schools now are due to a **POOR ORGANIZATION** which causes bad management. The amendment substitutes for the present paid Board of Education of four members (total salaries \$12,000 a year), an unpaid Board of seven. It provides a **TYPICAL AMERICAN** method of school management, a system which is in use in the cities standing educationally highest in the United States.

It provides for appointment by the Mayor of a Board of Education representative of the people, one member to go out each year. The members of the Board are to be laymen, so that they may not be tied up to any faction in the schools, may have no educational fads to promote and no temptation to interfere in the professional management of the schools.

The Superintendent is to be elected by the Board of Education and will serve as long as his work is satisfactory. Consequently, he will not have to spend his time **"DOING POLITICS"** to be re-elected.

The amendment centers executive authority in the Superintendent. Upon him and his staff all professional responsibility will rest. There will no longer be any trouble caused by doubtful or conflicting authority.

"The positions of Superintendent and Deputy Superintendent of Schools shall be deemed to require expert or technical training."

The lay Board of Education, the **link** between the public and the schools, with a professional Superintendent and his staff, will give a **well balanced system**, not one top heavy with pedagogism.

The Amendment leaves with the Board of Education the present system of fixing the salaries of deputy superintendents.

The Amendment allows the Board of Education to fix the required number of deputy superintendents.

A provision in the amendment compels the Board of Education "to fix by its rules, standards of proficiency for holding positions under the School Department," and thus assures the choice of real experts for all positions, in accordance with published standards.

THE TEACHERS.

The amendment provides a civil service system for getting teachers into the department. This shuts out all favoritism in appointments, provides for appointment on merit, and takes away none of the protections hitherto thrown around the teaching force, but on the contrary adds to these protections by establishing for the first time, in direct terms, **permanent tenure**.

WHY A CHANGE IS NEEDED.

The survey of the San Francisco schools under the direction of the U. S. Commissioner of Education, Dr. P. P. Claxton, brought to public attention some serious defects of our school system. The principal ones are:

The City has not enough schools.

The schools are badly distributed.

Children fail of promotion and drop out rapidly from the lowest grade to the highest. Thus great numbers do not receive the education to which they are entitled.

If they cannot have private instruction they are defrauded of their one chance of educational training and are therefore unduly handicapped in entering upon their life's work.

There is little professional leadership of teachers and almost no departmental effort to bring them up to better standards.

Authority is divided between an elected Superintendent of Schools and an appointed Board of Education.

This last named defect is responsible for most of the others. Any institution which does not know WHO IS ITS HEAD will fail to do effective work. No business put in charge of two managers named by different interests could possibly prosper.

San Francisco is the ONLY CITY so foolish as to apply this impossible system to its school department, and the effect is seen in the LOW STANDING our schools take in comparison with schools in other cities.

BETTER SUPERVISION FOR LESS MONEY.

The present system calls for the payment of \$16,000 a year for a five-headed superintending body. The Superintendent of Schools gets \$4000 a year and the other four members of the Board get \$3000 a year each. The seven directors proposed by the amendment will get no salary at all. With the money thus saved they can pay the best expert superintendent in the country and still have a substantial sum left. The highest salary paid the Superintendent of Schools in the United States is found in Cleveland, Ohio—\$12,000 a year. Los Angeles pays \$8000; New York \$10,000. Why should San Francisco pay twice as much as Los Angeles and have the money wasted through divided control?

The public treasury and the tax rate have, under the proposed amendment, exactly the same protection they have now, through the control which the Board of Supervisors has over the budget, and which the Auditor has over payments and accounts.

The CHILDREN of San Francisco are entitled to the BEST EDUCATIONAL system in the United States, yet, according to the survey, the local system ranks far down on the list of American cities.

This Amendment has been studied by Honorable P. P. Claxton, United States Commissioner of Education, by Dr. Ray Lyman Wilbur, President of Stanford University, and by other educators of national reputation, and has received their unqualified approval and endorsement as meeting in all particulars the most approved conception of school organization and management.

THIS AMENDMENT TAKES THE SCHOOLS OUT OF POLITICS AND SHOULD BE ADOPTED.

PUBLIC EDUCATION SOCIETY OF SAN FRANCISCO.

IMPORTANT

Hetch Hetchy Amendments

VOTE FOR
Amendments Nos. 38, 39, 40, 41, 42

*Read what City Engineer M. M. O'Shaughnessy
has to say about the imperative necessity
for adopting these amendments*

To the Voters of San Francisco:

On January 10th, 1910, by a vote of 32,866 for and 1609 against, you authorized the issuance of \$45,000,000 in bonds for the construction of the Hetch Hetchy project. Your city government is proceeding with all possible dispatch to carry out your instructions and build the works which will bring mountain water and electric power to your doors. Over \$5,000,000 has been expended so far and work in the mountains is well under way.

The United States government is urging haste in the development of hydro-electric power projects to meet the serious power shortage now facing us. Revenue from sales of power will also help to take care of the interest on bonds sold to complete the development and keep the tax rate down. The yearly rental of power to drive the 60 mile municipal car system paid to a private corporation amounts to \$345,300, or interest on \$7,000,000, and over eight times that amount of power will be obtained from the first unit of the project.

As soon as war conditions permit, we must build the western section of the water conduit and relieve the very serious threat of a water shortage in this community.

In working out the Hetch Hetchy project the city authorities have found that certain present provisions of the Charter of this city need to be amended in order to enable them to carry out this work promptly, economically and efficiently. Five amendments will appear on the ballot at this year's general election which will accomplish these much needed changes in the law. They are amendments numbered 38, 39, 40, 41 and 42.

Amendment No. 38 will effect a considerable saving in bond interest by permitting the city authorities to sell bonds, to be delivered as the money is needed, instead of having to sell them all in advance of the letting of the contracts. This is particularly true of contracts running into millions of dollars, where the payments extend over a period of several years.

Amendment No. 39 provides a safer and more economical way of paying men employed on the project outside of the city than the method now in force.

Amendment No. 40 empowers the Board of Public Works to purchase materials and equipment needed for the project. Considerable confusion and unbusinesslike delays are provoked by the present procedure which was framed by the Charter makers of 1900 when the city owned no public utilities, and many worthy citizens are now being unjustly penalized by delay in payment of bills from 3 to 6 months. This condition will be remedied by this amendment.

Amendment No. 41 in effect increases the maximum rate of interest on city bonds to 5½%. From the very best authorities throughout the country we are informed that it will be practically impossible for municipalities to obtain money at a rate substantially less than 5½% for several years to come. Unless all our municipal projects are to be indefinitely tied up for lack of funds, Amendment No. 41 must be passed. It permits us at all times to get money at the lowest rate that the market will permit, but never exceeding 5½%. Vote for this amendment so that we may get the Hetch Hetchy project on an earning basis as quickly as possible and thus decrease the tax rate.

Amendment No. 42 takes revenue earning utilities out of the 15% bond limit and reduces the limit for all other projects to 10%. It is in line with the policy of cities owning their own utilities throughout the country and will help our credit in the Eastern money market. It will also enable the citizens to put their often declared policy of entire ownership of earning public utilities into shape for practical accomplishment.

Vote for these Charter amendments. You cannot have another opportunity for two years. Place San Francisco in a position where she can go ahead, after the war, with public utility ownership. Don't leave your chosen officials with their hands tied in carrying out your orders to build the Hetch Hetchy project. Help them to make public ownership profitable ownership and apply the profits to a reduction of the tax bill.

Yours very truly,

M. M. O'SHAUGHNESSY,
City Engineer.