

1934

Declarations of CANDIDACY

**Including Statements of Qualifications
of
CANDIDATES**

**FOR
PUBLIC DEFENDER**

**To be voted for at
SPECIAL MUNICIPAL ELECTION**

**To be held
November 6, 1934**



Attest:

R. J. Collins
Registrar of Voters.

DECLARATION OF CANDIDACY

FOR PUBLIC DEFENDER

GERALD J. KENNY

I hereby declare myself a candidate for the office of PUBLIC DEFENDER to be voted for at the Special Municipal election to be held in the City and County of San Francisco on the Sixth day of November, A. D. 1934, and declare the following to be true:

That I shall have been a resident of the City and County of San Francisco for a period of at least five years and an elector thereof for a period of at least one year immediately prior to the time for taking such office. That my name is Gerald J. Kenny. My residence address is at No. 140 Thirty-second Avenue, San Francisco. My business or occupation is Attorney at Law (Incumbent Public Defender).

My qualifications for said office are as follows: Admitted to bar on graduation from law school in 1917. For ten years have been connected with the office of Public Defender, first as assistant, then as chief deputy and am present incumbent Public Defender. In my first year in office cut operating expenses from \$28,000 to \$16,000 per year. Have been highly commended by every Grand Jury since becoming head of office. Am pleased to report have received commendation from Judges, Police officials and attorneys on conduct of this important office, which gives the poor man his day in the criminal court. On my record, I respectfully ask retention.

Signature of Candidate: GERALD J. KENNY.

The Sponsors for Gerald J. Kenny are:

Ruth Kenny, 140 Thirty-second Avenue; Housewife.
Frank J. McHugh, 474 Seventeenth Avenue; Contractor.
Effie K. Enochs, 1553 California Street; Housewife.
Louis Felder, 291 Duboce Avenue; Mortician.
Daniel E. Leahy, 1326 Fifteenth Avenue; Merchant.
John J. Newbegin, 2160 Leavenworth; Bookseller.
Alfred Ehrman, 3730 Washington; Merchant.
Arthur W. Brouillet, 160 Thirty-second Avenue; Attorney.
Leland W. Cutler, 169 Twenty-fifth Avenue; Insurance.
John A. O'Connell, 3663 Nineteenth Street; Secretary.
Michael Casey, 295 Sanchez; Labor Official.
Byron G. Mobbs, 1745 Ulloa; Banker.
Florence M. McAuliffe, 524 Post; Lawyer.
William T. Sweigert, 774 Twenty-second Avenue; Attorney.
Frank C. Sykes, 2076 Grove; Contractor.
Douglas S. Watson, 1201 Greenwich; Editor.
Wensinger F. Mahoney, 492 Fair Oaks; Attorney at Law.
Annie C. Thuesen, 615 Thirty-eighth Avenue; Housewife-clubwoman.
Theresa Meikle, 661 Sixteenth Avenue; Judge, Municipal Court.
Manuel G. Lewis, 770 Funston Avenue; Merchant.

DECLARATION OF CANDIDACY

FOR PUBLIC DEFENDER

JOHN G. REISNER

I hereby declare myself a candidate for the office of PUBLIC DEFENDER to be voted for at the Special Municipal election to be held in the City and County of San Francisco on the Sixth day of November, A. D. 1934, and declare the following to be true:

That I shall have been a resident of the City and County of San Francisco for a period of at least five years and an elector thereof for a period of at least one year immediately prior to the time for taking such office. That my name is John G. Reisner. My residence address is at No. 890 Urbano Drive, San Francisco. My business or occupation is Attorney at Law.

My qualifications for said office are as follows: Since October, 1910, a period of 24 years, have practiced law in San Francisco. Admitted to practice in the Federal District Court, Federal Circuit Court of Appeals and United States Supreme Court. Always been active in civic affairs, served as President of Central Council of Civic Clubs two terms; President Ingleside Terraces Improvement Association four terms. I believe that the Public Defender's office should be co-ordinated with the Legal Aid Society of this City and will work to that end. I firmly believe that the Egan Regime should be removed from the Public Defender's office thereby restoring public confidence in that office.

Signature of Candidate: J. G. REISNER.

The Sponsors for John G. Reisner are:

Mrs. Anna O. Wardwell, 1682 Great Highway; Real Estate.
Lester Ball, 3975 Sixteenth Street; Notary Public.
Edward B. Harrington, 168 Delmar; Attorney at Law.
Emmet F. Walt, 1449 Noe; Sales Manager.
Manuel F. Sylva, 4534 Nineteenth Street; Attorney at Law.
Joseph Springer, 414 Sixteenth Avenue; Salesman.
Oscar W. Britt, 641 Moraga; General Contractor.
Theo. A. Clack, 43 Uranus Terrace; Chemist, Pres. Shreve Gold Co.
Walter J. Green, 518 Funston Avenue; Agt. Gray Line Co.
Mrs. Anna Trousdale, 2263 Nineteenth Avenue; Housewife.
Minnie Sears, 825 Geneva Avenue; Housewife.
Bernice S. Flynn, 825 Geneva Avenue; Stenographer.
W. E. Trousdale, 2263 Nineteenth Avenue; Plumbing Contractor.
Steve Curry, 209 Lincoln Way; Apt. House Manager.
Milton J. Ward, 1340 Lombard; Salesman.
G. D. Bruneman, 1526 Vallejo; Merchant.
L. S. Deming, 821 Head Street; Attorney at Law.
Mabel I. Reisner, 890 Urbano Drive; Housewife.
C. R. Danielson, 3600 Scott; Salesman.

1934

PROPOSED
**CHARTER
AMENDMENTS**
CITY AND COUNTY OF
SAN FRANCISCO

Ordered Submitted by the Board
of Supervisors

ELECTION, NOVEMBER 6, 1934

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CHARTER AMENDMENT No. 1

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 161 thereof, relating to Continuous Service.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 161 of the Charter of said City and County as follows:

CONTINUOUS SERVICE

Section 161. Continuous service shall be defined by the board of supervisors, but the absence of any officer or employee of the city and county from service caused by reason of the service of such officer or employee in the military or naval forces of the United States in any war in which the United States has engaged shall not be deemed to be such absence from service as shall break the continuity of service required of such officer or employee to entitle him to a pension or retirement allowance as provided under the retirement system, but the period of such absence in such military or naval service shall be deemed service for the city and county.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 2

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 65 thereof, relating to the preparation and filing of annual, quarterly and monthly reports by the Controller.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the sixth day of November, 1934, a proposal to amend the charter of said City and County as follows:

CONTROLLER'S REPORTS

Section 65. The controller shall annually make a complete financial report which shall be audited and distributed as provided in section 68 of this charter. The controller shall also make a quarterly report not later than the 25th day of the month succeeding the last preceding quarter, showing a summary statement of revenues and expenditures for the preceding quarter and for that portion of the fiscal year ending on the last day of such preceding quarter. Such statement shall include all general and funding accounts and shall be detailed as to assets, liabilities, income, expenditures, appropriations and funds, in such manner as to show the finan-

cial conditions of the city and county and of each department, office, bureau or division thereof, for that portion of the fiscal year to and including the preceding **quarter**, and with comparative figures for the similar period in the preceding fiscal year. The controller shall at the same time prepare statements showing **at the end of each quarter** the cash position of the city and county (and the unencumbered balance in each fund). **He shall also prepare quarterly for each of the several funds a summary of the resources available and estimated to be collectible, obligations authorized and estimated to be expendible, and surplus in such a manner as to show the estimated cash position of each fund at the end of the fiscal year. He shall also prepare monthly and transmit to all department heads concerned, reports showing the allowances, expenditures, encumbrances and unencumbered balances of each revenue and expenditure appropriation. A copy of each such quarterly report and special fiscal reports as requested, shall be transmitted to the mayor, the board of supervisors, the chief administrative officer, and kept on file in the controller's office.**

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 3

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the charter of said City and County by amending Section 72 thereof, relating to the adoption of the annual budget and the annual appropriation ordinance, the quarterly allotment of estimated revenues and the curtailment of expenditures if estimated revenues are not realized.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the sixth day of November, 1934, a proposal to amend the charter of said City and County as follows:

ADOPTION OF THE BUDGET AND THE APPROPRIATION ORDINANCE.

Section 72. Not later than the first day of May in 1932, and in each year thereafter, the mayor shall transmit to the board of supervisors **the consolidated budget estimates for all departments and offices of, and the proposed budget for, the city and county for the ensuing fiscal year, including a detailed estimate of all revenues of each department and an estimate of the amount required to meet bond interest, redemption and other fixed charges of the city and county, and the revenues applicable thereto. He shall, by message accompanying such proposed budget, comment upon the financial program incorporated therein, the important changes as compared with the previous budget, and bond issues, if any, as recommended by him.**

The mayor shall submit to the board of supervisors, at the time that he submits said budget estimates and said proposed budget, a draft of the annual appropriation ordinance for the ensuing fiscal year, which shall be prepared

by the controller. This shall be based on the proposed budget and shall be drafted to contain such provisions and detail as to furnish an adequate basis for fiscal and accounting control by the controller of each revenue and expenditure appropriation item for the ensuing fiscal year. Upon submission it shall be deemed to have been regularly introduced, and together with the proposed budget, shall be published as required for ordinances.

The detail of the proposed budget to be published shall be as follows:

1. The total cost for conducting each department, bureau, office, board or commission for the ensuing fiscal year, segregated according to basic objects of expenditure for each.
2. A detail schedule of positions and compensations, showing any increases or decreases in any department or office.
3. A detail schedule of items for capital outlay.
4. The aforementioned consolidated estimates and schedules shall also include by items contained therein the following information:
 - (a) Expenditures for the last complete fiscal year.
 - (b) Estimated expenditures for the current fiscal year.
 - (c) Proposed increases or decreases as compared with the budget allowances for the current fiscal year.

The board of supervisors shall provide printed copies of the mayor's budget message and proposed budget thus prepared, including comparative expenditures and revenues for the current and preceding fiscal years and other information transmitted therewith, for official use and public demand as requested.

The board of supervisors shall fix the date or dates, not less than five days after publication as in this section provided, for consideration of and public hearings on the proposed budget and proposed appropriation ordinance.

The board of supervisors may decrease or reject any item contained in the proposed budget, but shall not increase any amount or add any new item for personal services or materials, supplies, or contractual services, for any department, unless requested in writing so to do by the mayor, on the recommendation of the chief administrative officer, board, commission or elective officer, in charge of such department.

The board of supervisors may increase or insert appropriations for capital expenditures and public improvements.

After public hearing, and not earlier than the 15th day of May, nor later than the first day of June, the board shall adopt the proposed budget as submitted or as amended and shall pass the necessary appropriation ordinance. If the appropriation ordinance as submitted by the mayor is amended by the supervisors, the appropriation ordinance shall be readvertised prior to final reading or passage, in the manner required for ordinances.

Any item in such appropriation ordinance except for bond interest, redemption or other fixed charges, may be vetoed in whole or in part by the mayor within ten days of receipt by him from the clerk of the board of supervisors of the ordinance as passed by the board, and the board of supervisors shall act on such veto not later than the 20th day of June.

The several items of expenditure appropriated in each annual appropriation ordinance, being based on estimated receipts, income or revenues which may not be fully realized, it shall be incumbent upon the controller to establish a schedule of allotments, monthly or quarterly as he may determine, under which the sums appropriated to the several departments shall be expended. The controller shall revise such revenue estimates monthly.

If such revised estimates indicate a shortage the controller shall hold in reserve an equivalent amount of the corresponding expenditure appropriations set forth in any said annual appropriation ordinance until the collection of the amounts as originally estimated is assured, and in all cases where it is provided by this charter that a specified or minimum tax shall be levied for any department the amount of the appropriation in any annual appropriation ordinance derived from taxes shall not exceed the amount actually produced by the levy made for said department. The controller in issuing warrants or in certifying contracts or purchase orders or other encumbrances, pursuant to section 86 of this charter, shall consider only the allotted portions of appropriation items to be available for encumbrance or expenditure and shall not approve the incurring of liability under any allotment in excess of the amount of such allotment. In case of emergency or unusual circumstance which could not be anticipated at the time of apportionment, an additional allotment for a period may be made on the recommendation of the department head and that of the chief administrative officer, board or commission and the approval of the controller. After the allotment schedule has been established or fixed, as heretofore provided, it shall be unlawful for any department or officer to expend or cause to be expended a sum greater than the amount set forth for the particular activity in the said allotment schedule so established, unless an additional allotment is made, as herein provided.

Subject to the restrictions hereinbefore in this section included, the several amounts of estimated revenue and proposed expenditures contained in the annual appropriation ordinance as adopted by the board of supervisors shall be and become appropriated for the ensuing fiscal year to and for the several departments, bureaus, offices, utilities, boards or commissions, and for the purposes specified, and each department for which an expenditure appropriation has been made shall be authorized to use the money so appropriated for the purposes specified in the appropriation ordinance, and within the limits of the appropriation. The appropriation ordinance shall constitute the authority for the controller to set up the required revenue and expenditure accounts. Appropriation items for bond interest, bond redemption, fixed charges and other purposes not appropriated to a specific department shall be subject to the administration of and expenditure by the chief administrative officer for the respective purposes for which such appropriations are made.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 4

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 24 thereof, relating to permits and inspections.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 24 of the Charter of said City and County as follows:

PERMITS AND INSPECTIONS

Section 24. The board of supervisors shall regulate, by ordinance, the issuance and revocation of licenses and permits for the use of, obstruction of or encroachment on public streets and places, exclusive of the granting of franchises governed by other provisions of this charter; and for the operation of businesses or privileges which affect the health, fire-prevention, fire-fighting, crime, policing, welfare or zoning conditions of or in the city and county, and for such other matters as the board of supervisors may deem advisable. Such ordinance shall fix the fees or licenses to be charged, which shall be not less than the cost to the city and county of regulation and inspection; and shall specify which department shall make the necessary investigations and inspections and issue or deny and may revoke the permits and licenses therefor. The chief of police in the performance of police duties shall have power to examine at any time the books and the premises of pawnbrokers, peddlers, junk and second-hand dealers, auctioneers and other businesses designated by the board of supervisors, and the tax collector shall have power to examine the books of any business for which a license is issued and a fee charged on the basis of the receipts of such business, and for these purposes such officials shall have the power of inquiry, investigation and subpoena, as provided by this charter.

Permits and licenses shall be issued by the department as designated by ordinance, only after formal application for such permit or license. No such permit or license that is dependent on or affected by the zoning, setback or other ordinances of the city and county administered by the city planning commission shall be issued except on the prior approval of the city planning commission. If any application for a permit or license is denied by the department authorized to issue same, the applicant may appeal to the board of permit appeals.

Notwithstanding any other provision of this section, the board of supervisors shall have full power to impose and provide for the collection of license taxes both for revenue and for regulation, or for either revenue or regulation, provided no license tax shall be imposed on any seller or manufacturer of goods, wares or merchandise operating at a fixed place of business in the city and county, except such as require permits or licenses in accordance with or under authority of any local health, sanitary or other ordinance under the police power.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 5

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 13 thereof, relating to action of the Board of Supervisors by, and publication of, ordinances and resolutions.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the sixth day of November, 1934, a proposal to amend the Charter of said City and County as follows:

ACTION BY RESOLUTION OR ORDINANCE

Section 13. Action by the Board of Supervisors shall be by ordinance or resolution in writing introduced by a member or by a committee of said board and passed or adopted by a majority of all the members of the board at each reading. Every legislative act shall be by ordinance. The enacting clause of all ordinances shall be, "Be it ordained by the people of the City and County of San Francisco." Every ordinance and resolution, except ordinances making appropriations, shall be confined to one subject which shall be clearly expressed in the title, and ordinances making annual or supplemental appropriations shall be confined to the subject of appropriations. Any ordinance enacting or revising and re-enacting a complete municipal code for the city and county, which code shall supersede or repeal all general ordinances prior thereto, shall be construed to be confined to a single subject.

If any subject is embraced in an ordinance and is not expressed in the title thereof, the ordinance shall be void only as to so much thereof as is not expressed in the title. Any ordinance may be amended by an ordinance amending the particular sections thereof.

An ordinance shall be passed by the board of supervisors only after reference to and report thereon from committee, unless it be an ordinance prepared and reported out by committee, and after two readings and votes at separate meetings of the board, which meetings shall be at least ten days apart; provided, however, that as to an emergency measure as defined in section 16, reference to committee or the readings and votes at separate meetings may be waived by a three-fourths vote of all members of the board. The existing or impending emergency as defined in such ordinance shall be declared by specific section in such emergency ordinance. No other resolution shall be adopted by the board of supervisors on the date of its introduction and without reference to committee, except by the unanimous consent of the supervisors present. The annual appropriation ordinance shall be passed only after two readings, not less than five days apart, and the second or final passage shall be not less than fifteen days after the introduction of each such ordinance.

No ordinance granting a franchise shall be finally passed within ninety days of its introduction.

Except as otherwise provided in this charter, or by ordinance, notice of the title or the purport and subject matter of each proposed ordinance which is introduced and referred to committee shall be published within three days after its presentation to the board and a copy of such proposed ordinance shall be kept available for inspection in the office of the clerk of the board. All ordinances shall be published upon passage for second reading. Emergency ordinances shall be published immediately on passage. Ordinances passed to codify, rearrange and publish existing ordinances, as provided for in section 17, shall not require publication. The term "published" as used in this charter shall mean publication in the official newspaper as required by charter. The official newspaper is hereby defined to be a daily newspaper of

general circulation, published in the city and county and which has a bona fide daily circulation of at least 8,000 copies.

The vote on all ordinances and resolutions upon each reading shall be by ayes and noes. The vote by ayes and noes on all measures shall be recorded in the journal of the proceedings of the board.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 6

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 108 thereof, relating to repair of accepted streets.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 108 of the Charter of said City and County as follows:

REPAIR OF ACCEPTED STREETS

Section 108. When any **roadway of a street** or portion thereof for not less than one continuous block has been paved in accordance with the specifications of the department of public works, and is in good condition, and sewer, gas and water pipes have been laid therein, the same shall be accepted by the supervisors by ordinance on the written certificate of the city engineer, and thereafter such portion of the **roadway of said street** shall be kept in repair and improved by the city and county. It shall be the duty of the owner of any property fronting on a public street to keep the sidewalk in front thereof in good repair and condition and the Board of Supervisors is hereby empowered to provide by ordinance for the repair of such sidewalks in all cases where the owner fails and neglects to repair the same.

Nothing herein contained shall relieve any railway company from making repairs to the roadway of any street in conformity with the terms of its franchise or as provided by law.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 7

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 87 thereof, relating to limitation on claims for damages.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 87 of the Charter of said City and County as follows:

LIMITATION ON CLAIMS FOR DAMAGES

Section 87. All claims for damages against the city and county must be presented to the controller within **sixty days** after the occurrence from which it is claimed the damages have arisen. **Such claims must be verified by the oath of the claimant and must contain the name and address of the claimant, the date and place of the occurrence or injury for which damages are claimed, the nature and amount of said injuries or damages and the items making up said amount; otherwise there shall be no recovery on any such claim or by reason of the said occurrence for which damages are claimed.**

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 8

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 145 thereof, relating to qualifications and tests, and veterans' preference.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 145 of the Charter of said City and County as follows:

QUALIFICATIONS AND TESTS

Section 145. All applicants for places in the classified service shall submit to tests, which shall be competitive and without charge to the applicants. The commission shall control all examinations and may employ suitable persons in or out of the public service to act as examiners. The tests may be written, oral, mechanical or physical, or any combination of them, practical in character and related to matters fairly to test the relative capacity of applicants for the positions to be filled. The commission shall be the sole judge of the adequacy of the tests to rate the capacity of applicants to perform service for the city and county. The commission may, for each examination, establish a passing mark or may determine the total number of persons who shall constitute the list of eligibles. The commission shall prepare from the returns of the exam-

iners the list of eligibles, arranged in order of relative excellence. No question submitted to applicants shall refer to political or religious opinions or fraternal affiliations.

Applicants for entrance positions in the uniformed forces of the fire and the police departments shall be not less than twenty-one years of age, nor more than thirty-five years of age at the time of appointment and shall have the physical qualifications required for enlistment in the United States Army, Navy and Marine Corps.

Applicants for positions in the mechanical trades and occupations may, in the discretion of the commission, be rated solely on experience and physical qualifications which may be demonstrated by such evidence and in such manner as the commission may direct, and such applicants may be permitted to such further tests as the commission may require. Examinations of laborers shall relate only to physical qualifications and experience, and laborers establishing their fitness shall rank upon the register in order of priority of application.

The commission may remove all names from the list of eligibles after they have remained thereon for more than two years and all names thereon shall be removed at the expiration of four years. The commission may, however, provide in the scope-circular of any examination that the list of eligibles secured thereby shall automatically expire at a date not less than two or more than four years after the adoption of such list.

Veterans with thirty days or more actual service, and widows of such veterans, who become eligible for appointment by attaining the passing mark in any examination, shall be allowed an additional credit of 5 per cent in making up the list of eligibles secured by such examination. The term "veteran" as used in this section shall be taken to mean any person who has been mustered into, or served in, the Army, or enlisted in, or served in, the Navy or Marine Corps, of the United States, in time of war and received an honorable discharge or certificate of honorable active service, provided that the term "in time of war" as it refers to the World War shall be the period commencing April 6, 1917, and ending November 11, 1918. In the case of promotive examinations, when the passing mark has been attained, a credit of 3 per cent shall be allowed to veterans or to widows of such veterans. The civil service commission shall allow a general preference of not less than 10 per cent and may allow further individual preferences for entrance appointment of veterans who have suffered permanent disability in line of duty, provided that such disability would not prevent the proper performances of the duties required under such service, or employment, and provided that such disability is of record in the United States Veterans Administration, provided, further, that such veterans first become eligible for appointment by attaining the passing mark in the examination.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 9

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 11 thereof, relating to suspension and removal of elected and appointive officials.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 11 of the Charter of said City and County as follows:

SUSPENSION AND REMOVAL

Section 11. Any elective municipal officer, including municipal court judges, and any member of the civil service commission or public utilities commission or school board may be suspended by the mayor and removed by the board of supervisors for official misconduct, and the mayor shall appoint a qualified person to discharge the duties of the office during the period of suspension. On such suspension, the mayor shall immediately notify the supervisors thereof in writing and the cause therefor, and shall present written charges against such suspended officer to the board of supervisors at or prior to its next regular meeting following such suspension, and shall immediately furnish copy of same to such officer, who shall have the right to appear with counsel before the board in his defense. Hearing by the supervisors shall be held not less than five days after the filing of written charges. If the charges are deemed to be sustained by not less than a three-fourths vote of all members of the board, the suspended officer shall be removed from office; if not so sustained, or if not acted on by the board of supervisors within thirty days after the filing of written charges, the suspended officer shall thereby be reinstated.

The mayor must immediately remove from office any elective official convicted of a crime involving moral turpitude, and failure of the mayor so to act shall constitute official misconduct on his part.

Any appointee of the mayor, exclusive of civil service and public utilities commissioners, and members of the school board, may be removed by the mayor. Any nominee or appointee of the mayor whose appointment is subject to confirmation by the board of supervisors, except the chief administrative officer and the controller, as in this charter otherwise provided, may be removed by a majority of such board and with the concurrence of the mayor. In each case, written notice shall be given or transmitted to such appointee of such removal, the date of effectiveness thereof, and the reasons therefor, a copy of which notice shall be printed at length in the journal of proceedings of the board of supervisors, together with such reply in writing as such official may make. Any appointee of the mayor or the board of supervisors guilty of official misconduct or convicted of a crime involving moral turpitude must be removed by the mayor or the board of supervisors, as the case may be, and failure of the mayor or any supervisor to take such action shall constitute official misconduct on his or their part.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 10

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Section 69 thereof, relating to Budget Estimates.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County of San Francisco at the general election to be held on the 6th day of November, 1934, a proposal to amend Section 69 of the Charter of said City and County as follows:

BUDGET ESTIMATES

Section 69. The fiscal year for the city and county shall begin on the first day of July of each year.

The budget estimate for every department and office of the city and county, whether under an elective or an appointive officer or a board or commission, and separately for each utility under the control of the public utilities commission, shall be filed by the executive of such department with, and shall be acted upon by, such board or commission. All budget estimates shall be compiled in such detail as shall be required on uniform blanks furnished by the controller. The public utilities commission and the board of education must hold public hearings on their respective budget proposals. Each such elective and appointive officer, board or commission shall, not later than the **15th day of February** of each year, file with the controller for check as to form and completeness two copies of the budget estimate as approved.

The chief administrative officer shall obtain in ample time to pass thereon budget estimates from the heads of departments or offices subject to his control, and, after adjusting or revising the same, not later than the **15th day of February** he shall transmit such budget estimates to the controller.

The controller shall check such estimates and shall, upon his request, be furnished with any additional data or information. Not later than the 15th day of March of each year he shall consolidate such budget estimates and transmit the same to the mayor.

He shall at the same time transmit to the mayor a summary and recapitulation of such budget estimates, segregated by separate departments or offices and units thereof, or by purposes for non-departmental expenditures, and arrange according to classification of objects of expenditure, as required by the controller, to show the amount of proposed expenditures and estimated revenues in comparison with the current and previous fiscal year's expenditures and revenues.

He shall submit at the same time (1) statements showing revenues and other receipts, including the estimated unencumbered surplus in any item or fund at the beginning of the ensuing fiscal year, segregated according to specific or general purposes to which such revenues or receipts are legally applicable, for the last complete fiscal year and for the first six months of the current fiscal year, with estimates thereof for the last six months of the current fiscal year, together with estimates of such revenues and receipts for the ensuing fiscal year; (2) statements of the amounts required for interest on, and sinking fund or redemption of, each outstanding bond issue, and for tax judgments and other fixed charges, together with estimates of interest required on bonds proposed to be sold during the ensuing fiscal year, and statements of the city's authorized debt, and judgments outstanding at the time the budget estimates are submitted.

The mayor shall hold such public hearings on these budget estimates as he may deem necessary and may increase, decrease or reject any item contained in the estimates, excepting that he shall not increase any amount nor add any new item for personal services, materials, supplies or contractual services, but may add to the requested appropriations for any public improvement or capital expenditure; provided, however, that the budget estimates of expenditures for any utility, within the estimated revenues of such utility, shall not be increased by the mayor or board of supervisors.

Ordered Submitted—Board of Supervisors, San Francisco, September 21, 1934.

Ayes: Supervisors Brown, Colman, Gallagher, Havenner, Hayden, McSheehy, Ratto, Roncovieri, Schmidt, Shannon, Uhl.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco.

J. S. DUNNIGAN, Clerk.

CHARTER AMENDMENT No. 11

Describing and setting forth a proposal to the qualified electors of the City and County of San Francisco, State of California, to amend the Charter of said City and County by amending Sections 71 and 73 thereof and by repealing the fifth paragraph of Section 151 thereof, and by adding a new section thereto, to be known as Section 70.2 thereof, relating to the salaries, wages and compensations of the officers and employees of the said City and County and to deductions from said salaries, wages and compensations during the period of emergency described and declared therein.

The Board of Supervisors of the City and County of San Francisco hereby submits to the qualified electors of said City and County at the general election to be held on the 6th day of November, 1934, a proposal to amend the Charter of said City and County as follows:

That Section 71 of said Charter be amended to read as follows:

PERSONAL SERVICE ESTIMATES

Section 71. All rates of salary, or wages, or other compensation of all officers and employees of the city and county other than specific rates of compensation fixed and provided for designated officers and employees by other sections of this charter, and subject to any deductions made by section 70.1 and 70.2 of this charter shall be fixed and determined at the time of the preparation of the annual budget estimates and the adoption of the annual budget and appropriation ordinances, and no increase in any such rate shall be effective prior to the start of the fiscal year for which the budget is adopted. Salary and wage rates for classes of employments subject to salary standardization, as in this charter provided, shall be fixed in the manner provided in this charter. Salary and wage rates for classes of employment not subject to salary standardization, exclusive of compensations fixed by this charter, shall be recommended by the officer, board or commission having appointive power for such employments, and fixed by the budget and the annual salary ordinance except as otherwise provided by sections 70.1 and 70.2 of this charter. Pending the adoption of salary standards as in this charter provided, the salary and wage rates for positions subject to such standardization shall be as recommended by the officer, board or commission having appointing power for such positions and fixed by the budget and annual salary ordinance, except as otherwise provided by

sections 70.1 and 70.2 of this charter; provided that no compensation shall be fixed or increased so as to exceed the generally prevailing salary or wage paid for similar services and of like character and for like or similar services and working conditions in private employments in San Francisco, or for purely governmental services, in other governmental organizations in California, nor so as to exceed the rate fixed for such service or position in the proposed schedule of compensations issued by the civil service commission of the city and county under date of April 9, 1930, except as such proposed schedule of compensations is amended as provided in this charter, or extended by the civil service commission to include classifications not included therein.

That Section 73 of said Charter be amended to read as follows:

ANNUAL SALARY ORDINANCE

Section 73. The number and rates of compensation for all positions continued or created in all city and county departments and organization subdivisions thereof by this charter, or thereunder by the authorized appointing officers and by the supervisors in adopting each annual budget and each annual or supplemental appropriation ordinance, shall be established and enumerated in a salary ordinance continuing and creating such positions, and providing the rates of compensation therefor, which ordinance shall be adopted or amended at the same time as any aforesaid annual or supplemental appropriation ordinance is adopted. Such ordinance shall be subdivided for each department or office and for such organization subdivision thereof as the department head, the civil service commission or the controller may require. The positions enumerated therein shall be segregated according to classes and titles, and, for positions in the classified civil service or subject to the salary standardization provisions of this charter, according to the civil service classification of employments. Such positions under any such class or title in any department or office, or organization subdivision thereof, shall not be listed individually or subdivided, except where necessary to show varying rates of pay for employments included in any such class. In adopting any annual salary ordinance or amendments thereto, the board of supervisors shall not have power to increase any rate of compensation over the amount fixed in the budget for such fiscal year, or appropriation ordinances supplemental thereto, nor add any new item for personal services in addition to those specified in such respective budget or appropriation ordinances. Any increase in the number of positions allowed for any department or office, or organization subdivision thereof, and seniority or other compensation increases authorized as provided elsewhere in this charter or under salary standardization for officers or employees, may be covered by amendments of the appropriate section of the salary ordinance in this section referred to, provided that authorized compensation increases shall take effect only at the beginning of each fiscal year. The rates of salary or wage or other compensation for all officers and employees that are subject to salary standardization as in this charter provided shall, in the annual salary ordinance to be adopted for the fiscal year beginning July 1, 1935, and the annual salary ordinance for each fiscal year thereafter, be fixed and standardized as provided by the salary standardization provisions of this charter. The said annual salary ordinance shall constitute the legal basis for check by the civil service commission and the controller as to the legality of the creation of any position in the city and county service and the maximum rate of compensation fixed therefor.

That the fifth paragraph of section 151 of said charter, reading as follows: "Where any compensation paid on January 1, 1931, is higher than the standard compensation fixed as provided in this section for such position or

employment, said compensation shall be continued to the incumbent of such position as long as he legally holds said position, and department heads, in cooperation with the civil service commission where said commission has jurisdiction, shall continuously offer all possible opportunities to said incumbents to assume duties and responsibilities in higher classifications consistent with the higher rates of compensation hereby continued. New entrants to such positions shall be paid at the rates fixed for such duties, responsibilities and positions by the schedule of compensations hereinbefore in this section referred to."—is hereby repealed.

EMERGENCY DECLARED—DEDUCTIONS IN COMPENSATIONS THEREUNDER

Section 70.2. A public emergency is hereby declared to exist in the City and County of San Francisco within the meaning of the provisions of section 70.1 of this charter, and also by reason of the existing business depression, accompanied by shrunken values of property, and decreased incomes and decreased ability of taxpayers of said city and county to pay public taxes, which said emergency is anticipated to continue, and is hereby so declared, will continue until the end of the fiscal year 1934-35 and thereafter until such time as the board of supervisors, by majority vote of all the members thereof, shall declare that said public emergency no longer exists.

While said emergency as herein declared shall continue to exist, there shall be deducted from the gross salaries and compensations, exclusive of pension and retirement allowances, of each officer and employee of the city and county of San Francisco, including officers and employees of the board of education, the respective amounts hereinafter set forth. Said deductions shall be made on the basis of the salary and compensation rate of said several officers and employees which were in effect during the calendar month of March, 1933, and not reduced by the provisions of section 70.1 of this charter.

The deductions from the salary or compensation of each officer or employee heretofore referred to shall be as follows, to-wit:

(a) From the salaries or compensations of officers or employees whose gross earnings do not exceed \$175 per month, no deduction.

(b) From the salaries or compensations of officers or employees whose gross earnings exceed the sum of \$175 per month and do not exceed the sum of \$185 per month, ten (10) per cent of the gross monthly earnings of each of said officers or employees.

(c) From the salaries or compensations of all officers or employees whose gross earnings exceed the sum of \$185 per month and do not exceed the sum of \$275 per month, twelve and one-half (12½) per cent of the gross monthly earnings of each of said officers or employees.

(d) From the salaries or compensations of all officers or employees whose gross earnings exceed the sum of \$275 per month and do not exceed the sum of \$600 per month, fifteen (15) per cent of the gross monthly earnings of said officers or employees.

(e) From the salaries or compensations of all officers or employees whose gross earnings exceed the sum of \$600 per month and do not exceed the sum of \$834 per month, eighteen (18) per cent of the gross monthly earnings of each of said officers or employees.

(f) From the salaries or compensations of all officers or employees whose gross earnings exceed the sum of \$834 per month, twenty (20) per cent of the gross monthly earnings of each of said officers or employees.

(g) Provided, however, that no more than five and one-half (5½) per cent of the gross monthly earnings of per diem employees whose compen-

sations are fixed on the basis of a five-day week shall be deducted from the salaries or earnings of any such employees.

(h) Provided further that no salary or compensation in the above mentioned brackets shall be reduced so that it will be less than \$175 a month, inclusive of pension requirements.

(i) Provided, further, that no salary or compensation in any of the above mentioned brackets shall be reduced so that it will be less than a reduced salary of a lower salary bracket, inclusive of pension requirements.

Said deductions shall be made from said earnings or compensations in monthly or semi-monthly installments according to the time at which said salaries or compensations are paid, provided that where the earnings of any officer or employee are on an hourly or per diem basis, deductions based on his total earnings for the month shall be deducted from the installment of said earnings paid for the last half of the month. The amount of said deduction shall be applied to meet the cost of unemployment relief to be met by the City and County in so far as such application is necessary.

On or after July 1, 1935, or to become effective on or after said date, the board of supervisors by a majority vote of all members thereof may make such reduction as it shall deem proper in the respective rates of deduction specified herein in this section if and when the public emergency herein in this section declared, has actually become less acute, on the basis of pronounced business improvement and generally increased employment, property values, incomes and ability to pay public taxes, and is so officially declared by a majority vote of all members of said board; provided, that, if and when standardization of compensations, as in this charter provided, shall go into force and effect, and, as a result thereof, any compensation paid to any officer or employee shall be reduced by a greater amount than the amount of reduction herein in this section provided, the board of supervisors by majority vote may direct that the rate and amount of reduction herein in this section provided for said officer or employee be reduced or be eliminated.

The provisions of section 70.1 of this charter shall continue in force and effect in all particulars where they are not changed or modified by the provisions of this section.

Board of Supervisors, San Francisco, September 21, 1934.

The Roll was called on the motion to **order submitted** with the following results:

Ayes—Supervisors Brown, Colman, Gallagher, Ratto, Schmidt, Uhl—6.

Noes—Supervisors Havenner, Hayden, McSheehy, Roncovieri, Shannon—5.

Before the result of the foregoing vote was announced, Supervisor Havenner changed his vote from No to Aye and moved for reconsideration on the next legislative day and the vote then stood:

Ayes—Supervisors Brown, Colman, Gallagher, Havenner, Ratto, Schmidt, Uhl—7.

Noes—Supervisors Hayden, McSheehy, Roncovieri, Shannon—4.

Tuesday, September 25, 1934. In Board of Supervisors, San Francisco.

Motion to reconsider was presented, and reconsideration was denied by the following vote:

Ayes—Supervisors Havenner, Hayden, McSheehy, Roncovieri, Shannon—5.

Noes—Supervisors Brown, Ratto, Schmidt, Uhl—4.

Absent—Supervisors Colman, Gallagher—2.

I hereby certify that the foregoing Charter Amendment was ordered submitted by the Board of Supervisors of the City and County of San Francisco
J. S. DUNNIGAN, Clerk.

Vote YES on Amendments 1 and 8

Charter Amendments 1 and 8 relate to war veterans in civil service. In writing the new charter the section relating to veterans in civil service was so phrased that it has resulted in extending rights to which the veterans themselves think they are not entitled, and which they do not want. It abridged rights which are a fair, just and equitable adjustment of the disadvantages which these men suffered by their absence during the war.

CHARTER AMENDMENT No. 1 gives credit toward retirement for service in war. It redeems the promise made the men that they would lose no rights by leaving their city jobs and going into the Army or Navy.

CHARTER AMENDMENT No. 8 clarifies the responsibilities of the Civil Service Commission in dealing with a problem which under the present Charter is difficult of solution.

CHARTER AMENDMENT No. 8 does this by setting forth simply and directly the exact preference to be accorded **WAR VETERANS** who served with the armed forces of the United States during time of actual hostilities.

CHARTER AMENDMENT No. 8 definitely provides that **NO PREFERENCE OF ANY KIND SHALL BE ACCORDED** to any war veteran unless the war veteran attains a definite percentage in a competitive examination.

UNITED VETERANS COUNCIL

Composed of

United Spanish War Veterans
Veterans of Foreign Wars of the U. S.
The American Legion
Disabled American Veterans of the World War
Disabled Emergency Officers of the World War
Indian War Veterans
United Veterans of the Republic
National American Veterans
French War Veterans



Authorized by the Board of Supervisors, October 8, 1934

1934

Arguments FAVORING Charter Amendments

Charter Amendment Number 2 Controller's Reports

The passage of this amendment will result in substantial savings. It provides for the Controller to make quarterly and annual reports, as is required for most commercial institutions. It entails no additional burden on the people.

Charter Amendment Number 3 Adoption of the Budget and the Appropriation Ordinance

Charter Amendment Number 3 will result in a large annual savings by eliminating unnecessary printing and providing for a more definite control of revenue and expenditure appropriations and allotments. It makes it mandatory for the Controller to restrict expenditures whenever the revenue estimates indicate that the amounts estimated will not be realized. It will give to the people in a more concise form the proposed expenditures for the year.

Charter Amendment Number 4 Permits and Inspections

This amendment will permit the licensing of certain classes of business for revenue as well as for regulation. We had this privilege under the old Charter. The courts have decided that it does not exist under the present Charter. The amendment will serve to remove some of the burden of taxation from real property. The provision which was in the old Charter and which is in the new Charter and which prohibits the collection of licenses upon those engaged in the manufacture or sale of merchandise at a fixed place of business, except when the particular business is subject to regulation under police power, is not changed. If we can raise revenue from other sources it will reduce taxation on real property.

(OVER)

Charter Amendment Number 5

Action by Resolution or Ordinance

Eliminates the expense of unnecessary printing of resolutions and ordinances before they are finally presented to the Board of Supervisors for action. The amendment will save money for the taxpayer, and will not deprive the people of all necessary knowledge of pending legislation.

Charter Amendment Number 6

Repair of Accepted Streets

One of the most prolific sources of damage suits against the City are those arising from defective sidewalks. The amendment will enable the City to provide, by ordinance, for the repair of sidewalks. As the law now stands it is costing the City many thousands of dollars each year to meet the cost of sidewalk accidents. This cost now falls upon the property owner who maintains a good sidewalk as well as on the one who does not.

Charter Amendment Number 7

Limitation on Claims for Damages

Our Charter now gives any person six months to file his or her claim for damages against the City. Too often the filing of the claim at nearly the end of the period mitigates against the City in the proper investigation of the accident. Many other cities have a sixty-day limitation and some even a shorter period.

Charter Amendment Number 10

Budget Estimates

This Charter Amendment extends the period of time, which is now too short, for the Controller to check and compile departmental budget estimates, and will contribute to economy and efficiency in budget making.

Vote YES on

Charter Amendments

Numbered 2, 3, 4, 5, 6, 7 and 10

Authorized by the Board of Supervisors October 8, 1934.

VOTE NO

Charter Amendment No. 4

This amendment will authorize the Board of Supervisors to impose additional taxes for revenue on Business.

It affords no relief to other taxpayers.

Business generally is now staggering under the tax burden.

Further penalties it cannot bear.

If this additional tax on business is voted, it will by necessity be passed on to and finally paid by the public.

For your own protection and in protest of further unfair and unnecessary taxes

VOTE NO

Charter Amendment No. 4

TAX DEFENSE BUREAU,
THOS. NOONAN,
Managing Director.

1934

Vote 'NO'

Charter Amendment No. 11

*It Destroys Buying Power. It Lowers Wage and Living Standards. It Hits at Good Government.
It Works Against Economic Recovery and Re-employment.*

Charter Amendment No. 11 is a hodge podge of ill-considered provisions, carelessly drawn, hastily thrown together, unconstitutional in part, and DEFINITELY HARMFUL TO BUSINESS AND LABOR.

Eminent lawyers, including City Attorney John J. O'Toole and Assistant State Attorney General John J. Dailey, join in declaring that the amendment is probably unconstitutional in certain important features and obscure and doubtful in others.

It will unquestionably lead to PROLONGED and EXPENSIVE LITIGATION and may throw the whole question of municipal salaries into such a mess that the CITY'S ENTIRE FINANCIAL SYSTEM WILL BE WRECKED.

Saves Taxpayers Nothing

While the amendment would reduce all municipal salaries below those paid in private employment, it is so poorly drawn that it would not save one penny to any taxpayer during this fiscal year nor could any surplus be applied to tax reductions next year.

All that it will do is to stop two or three million dollars from flowing freely into the channels of trade, commerce, business and industry—and impounding a large part of these mythical “savings” in an emergency reserve fund.

This destruction of buying power would be felt immediately by all local business and would depress all property values in the city.

Moreover, it would hinder economic recovery and this at a time when everybody is striving with might and main to bring back prosperity and employment.

President Franklin D. Roosevelt says:

“We must have immediate co-operation to secure an increase in wages and buying power.”

Permanently Harmful

This destruction of purchasing power would NOT be TEMPORARY. Under the amendment it would be permanent.

Despite the statements of a few proponents, the amendment makes it mandatory that ALL MUNICIPAL SALARIES SHALL BE PERMANENTLY FIXED AT PRESENT DEPRESSION LEVELS paid in private employment.

Low Wages Further Reduced

Because of its slovenly construction, the amendment then provides that there shall be deducted from these depressed wages an additional 5½ per cent to 20 per cent, thus bringing municipal wages below the levels of private employment.

This breaking down of buying power will affect others than those employed by the city. Permanent destruction of wage standards in public employment will be followed by destruction of wage standards in private employment.

Nor does this smashing of wage standards apply only to higher paid municipal officers. It applies to all municipal employees, including those who receive only \$50 a month.

These lower paid groups have during the depression joined with their fellow municipal employees in VOLUNTARILY CONTRIBUTING \$6,000,000 to unemployment and taxpayer relief.

All municipal employees are now VOLUNTARILY CONTRIBUTING from 3½ to 15 per cent of their wages for unemployment and taxpayer relief. This amendment would further reduce their wages from 5½ to 20 per cent. That is, this is AN ADDITIONAL REDUCTION.

Generally Condemned

It is because of the CALAMITOUS EFFECTS that this DRASTIC and PERMANENT BREAK DOWN of BUYING POWER would have on all the people of San Francisco—including landlords, merchants, professional groups and workers—that organizations representing all of these interests are united in urging all citizens to VOTE NO ON CHARTER AMENDMENT ELEVEN.

Chamber of Commerce

Building Trades Council

Central Council Civic Clubs

Republican County Committee

Retail Grocers' Association

Clement Street Merchants Assn.

Veterans of Foreign Wars

Associated General Contractors

Voters Council

Propeller Club, California

The Young Republicans

Labor Council

Down Town Association

Civic League Improvement Clubs

Democratic County Committee

Retail Furniture Dealers Assn.

Retail Florists' Association

American Legion Posts

Columbus Civic Union

South of Market Boys, Inc.

The Young Democrats

Women's Civic Center Club

These and many other organizations say:

Vote 'NO' Amendment No. 11

Joint Citizens Committee Against Charter Amendment No. 11

Vote "YES"

Charter Amendment No. 11

Salary Standardization and Temporary Deductions During Emergency

Charter Amendment No. 11, if adopted, (1) will strike out provisions in three sections of the Charter that **now** require that any municipal compensation paid as of January 1, 1931, shall not be reduced; (2) Requires, effective July 1, 1935, and thereafter, that salary and wage rates for employments subject to salary standardization **shall be standardized**. (Teachers, librarians, firemen, policemen and various other groups are **not** subject to standardization); (3) Will provide that rates paid by the City under salary standardization shall not exceed rates paid for similar services in private employment in San Francisco or in the San Francisco Bay area; (4) Will declare a public emergency to exist, due to existing business conditions, shrunken values and decreased incomes of taxpayers, such emergency to continue to June 30, 1935, and thereafter until declared terminated by majority vote of the Board of Supervisors. During such emergency the percentage rates of salary deductions that were in effect last year will be applied to those receiving more than \$175 per month, and after July 1, 1935, the Supervisors, by majority vote, may reduce or wipe out such percentage rates of deductions.

Salary Standardization

Salary standardization will effect a saving of \$1,250,000 per year. Salary standardization is fair; it is just; and it is a municipal necessity. Salaries will **not** be standardized at the lowest "outside" rates that have been forced by the depression. Under standardization, the City's rates will be equalized on a par with the highest "outside" rates. This will mean some increases, and many decreases.

Maintenance of January 1, 1931, salary rates has practically established the City's payroll as a "fixed charge." This has prevented necessary retrenchment and equitable adjustment of salary rates. When the January 1, 1931, provisions were written into the new Charter in the winter 1930-1931, no one could have foreseen that the business depression which had started in 1929 would continue and grow in intensity for the next three or four years. Since April 1, 1931, when the voters approved the Charter as a whole, they have had no opportunity to vote on this specific "January 1, 1931," provision.

Since the Freeholders drafted the new Charter, including the "January 1, 1931," provision, the nationally "produced" income, which for 1929 amounted to 83 billion dollars, fell to 39 billions for 1932 and to an estimated 41 billions for 1933.

San Francisco's business men and taxpayers have suffered their proportionate share of this tremendous falling off of income. With taxpayers' incomes so drastically reduced, and, in many cases, entirely wiped out, it is neither fair nor just that they should have to pay any inflated or excessive municipal salaries.

Many of the high rates of compensation in the City's service were established and increased over a long period in the past, usually with little or no consideration of the facts involved in any proposed increase. The 1932 reclassification of City employments brought out for the first time the wide range of compensation paid in the various offices of the City government for the same type of service. For example: employees in the classification of General Clerk in 28 offices in the City service are paid 19 different rates of pay, ranging from \$85 to \$250 per month.

Temporary Deductions During Emergency

The temporary scale of salary deductions during the emergency, as provided by this amendment, will amount to about \$2,050,000 per year, including Board of Education and public utility employees. This sum will be applied to the cost of unemployment relief, to the extent that such application is necessary. The Supervisors may order that the percentage rate of deduction be reduced or eliminated in any case where an employee's pay is reduced by salary standardization in a greater amount than the amount of percentage rate of deduction.

Salary deductions in effect during the last fiscal year, 1933-1934, averaged 10.5 per cent of annual payroll. Salary deductions **now** in effect average about 5.7 per cent of the City's yearly payroll. These will be superseded by the percentage rates in this amend-

ment when it is voted and ratified. The rates of deduction provided by this amendment will average about 8.4 per cent of the City's annual payroll.

The application of temporary percentage rates of deduction to "officers and employees of the Board of Education" is identical with the provisions in the salary deduction amendment voted by the people on April 11, 1933. It has been and is the expressed policy of the Board of Education, in fixing teachers' salaries, to follow this mandate of the people.

Favorable Status of City's Employees

The temporary deductions will apply to about 8150 of the 11,500 officials and employees. The requirements that City salaries be fixed at not higher than those paid in private employment for similar work will apply to approximately 5500 of this total of 11,500. Prior to April, 1933, this force of 11,500 has been practically immune from salary reduction, part-time employment and lay-offs that had been forced on private employment, and in public employment in many other cities, as a result of the business depression and falling off of income that started in 1929.

From the peak of 1929 to date, City officials and employees have enjoyed a substantial increase in real earnings. They have continued to receive 1929 salary rates, plus many increases in 1930, subject to a maximum average deduction for 1933-34 of 10.4 per cent. During this period the "cost of living" indexes, as reported by the United States Bureau of Labor statistics, dropped 25 per cent under the 1929 level. As of June, 1934, they are still 20.4 per cent under the 1929 level.

San Francisco City employees probably have been affected by the depression of the last five years to a lesser degree than any other large group in our population. They received their peak pay during the first two years, and from 90 per cent to 97 per cent of "peak" pay during the last three years. They are protected by a liberal pension system, for which the taxpayers have paid about \$1,400,000 per year, or about 20 cents on each annual tax rate during this period. They continue to receive annual vacations with pay, including per diem employees. They are free from Federal income taxes which persons in private employment must pay.

Due to the fact that they work for the City and are under Civil Service, they have a security in their employments that is of great value in times like these.

Because of these factors it would be assumed that the City's employees would have cooperated in reasonable pay-adjustment proposals. No doubt many would like to do so. But many others, probably a heavy majority, have organized and assessed themselves to fight this and previous pay-adjustment proposals that have been made.

When business conditions improve, a majority of the Board of Supervisors can and will reduce the amount of the emergency percentage pay deductions; and when conditions are sufficiently improved will declare the emergency ended, thereby wiping out such deductions.

Retrenchment and Relief

The Supervisors, **by majority vote**, may adopt a budget. The 1934-1935 budget totals nearly \$72,000,000. The Supervisors by majority vote may fix the tax rate. Such tax rate for this year is \$3.865. Until this amendment is voted by the people, the Supervisors cannot, **by majority vote**, equalize compensations or provide for emergency reductions in the largest object of expenditure in the budget, the City's payroll for personal service.

City officials are still faced with the necessity of retrenchment and tax reduction on the one hand, of providing funds for unemployment relief on the other. Gross costs of unemployment relief have not decreased. President Roosevelt and Relief Administrator Hopkins, in a recent statement, indicated that the Administration would soon begin to curtail Federal appropriations for these purposes.

This amendment is a necessary one, and is fair and equitable to city officials and employees. This amendment, providing for the equitable standardization of salaries, and providing for temporary deductions during the continuation of depressed business conditions, should have the support of fair-minded municipal employees, and should be adopted by the people.

Vote "YES" on "Salaries, Wages and Compensations," Charter Amendment No. 11

Authorized by the Board of Supervisors October 8, 1934, by the following vote:

Ayes—Supervisors Brown, Colman, Gallagher, Ratto, Schmidt, Uhl.

Noes—Supervisors Havenner, Hayden, McSheehy, Roncovieri, Shannon.